

**BATHAEE DUNNE LLP**

Yavar Bathaee (CA 282388)

yavar@bathaeedunne.com

Andrew C. Wolinsky (CA 345965)

awolinsky@bathaeedunne.com

445 Park Avenue, 9th Floor

New York, NY 10022

Tel.: (332) 322-8835

Brian J. Dunne (CA 275689)

bdunne@bathaeedunne.com

Edward M. Grauman (*p.h.v.* to be sought)

egrauman@bathaeedunne.com

901 South MoPac Expressway

Barton Oaks Plaza I, Suite 300

Austin, TX 78746

Tel.: (213) 462-2772

*Attorneys for Plaintiffs*

**UNITED STATES DISTRICT COURT  
NORTHERN DISTRICT OF CALIFORNIA  
SAN JOSE DIVISION**

LAMARTINE PIERRE, MARK WHITLOCK,  
LYNN-MARIE RODRIGUES, and MARISSA  
WILLIAMS, on behalf of themselves and all others  
similarly situated,

Plaintiffs,

v.

APPLE INC.,

Defendant.

Case No. 5:23-cv-5981

**CLASS ACTION COMPLAINT**

**DEMAND FOR JURY TRIAL**

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**INTRODUCTION**

1  
2 1. This case arises from horizontal restraints in the iOS Peer-to-Peer Payment Market, which  
3 is dominated by three firms—Apple, PayPal, and Block (formerly Square).

4 2. Apple owns and operates a product called Apple Cash, which allows users to make peer-  
5 to-peer payments from their Apple mobile devices. Apple’s direct competitors are apps such as PayPal’s  
6 Venmo and Block’s Cash App, which like Apple obtain revenue through transaction and service fees  
7 charged to their users.

8 3. Apple has entered into mirroring agreements with each of its horizontal competitors in the  
9 iOS Peer-to-Peer Payment Market, including PayPal (which owns Venmo), Block (which owns the Cash  
10 App), and Google (which owns Google Pay). These agreements limit feature competition—and the price  
11 competition that would flow from it—marketwide, including by barring the incorporation of  
12 decentralized cryptocurrency technology within existing or new iOS Peer-to-Peer Payment apps.

13 4. Further, because Apple uses technological and contractual restraints—including  
14 hardware-enforced App Store exclusivity and contractual limitations on web browser technology—to  
15 exercise unfettered control over every app installed and run on iPhones and iPads, it is able to (and does)  
16 extract the same agreement from any new iOS Peer-to-Peer Payment product as a condition for entry.

17 5. Absent Apple’s anticompetitive restraints, new entrants (or existing competitors) would  
18 introduce desirable new features in iOS Peer-to-Peer Payment products, including the use of decentralized  
19 blockchain/cryptocurrency technology to reduce transaction costs and increase throughput for peer-to-  
20 peer payments. The introduction of feature competition in the long-stagnant iOS Peer-to-Peer Payment  
21 Market would mitigate what consumers in this market have for years suffered due to Apple’s marketwide  
22 restraints: rapidly inflating prices, an absence of new products and competitors, and a glaring absence of  
23 feature competition among existing entrants.

24 6. In recent years, Apple Cash, Venmo, and Cash App have continuously raised transaction  
25 and service fees in near lockstep, without sacrificing market share. No new entrant has stepped in to  
26 constrain prices—and when new products (including one backed by Jack Dorsey, the founder of Block,  
27 the company behind Cash App) attempted to introduce feature competition by offering peer-to-peer  
28

1 services built on decentralized blockchain technology, Apple *ejected* them from its platform, citing the  
2 agreements challenged in this case.

3 7. At the same time, no new feature amongst legacy products has been introduced to  
4 engender competition in the iOS Peer-to-Peer Payments Market. And Apple's mirroring agreements,  
5 which expressly limit the features and technologies that can be introduced in peer-to-peer payment apps,  
6 are to blame.

7 8. Apple's horizontal agreements restraining competition in the iOS Peer-to-Peer Payment  
8 Market have allowed Apple's own Apple Cash product, and the products of other entrenched competitors  
9 including PayPal (Venmo) and Block (Cash App), to repeatedly and significantly increase prices and to  
10 directly restrict the supply, output, and features of iOS Peer-to-Peer Payment apps and services.

11 9. Plaintiffs are Venmo and Cash App customers that have paid inflated fees as a result of  
12 Apple's restraints of trade across the iOS Peer-to-Peer Payment Market. They seek to recover, on their  
13 own behalf and on behalf of a proposed class of Venmo and Cash App customers, for the overcharge they  
14 have suffered, and continue to suffer, by reason of Apple's anticompetitive conduct.

15 10. In addition, Plaintiffs and the putative class seek injunctive relief barring Apple from  
16 continuing to enter into and enforce its anticompetitive agreements restraining iOS Peer-to-Peer Payment  
17 Market competitors and would-be entrants, and requiring Apple to segregate or divest its Apple Cash  
18 business to prevent further harm to consumers in the iOS Peer-to-Peer Payment Market.

19 **PARTIES**

20 **I. PLAINTIFFS**

21 11. Plaintiff Lamartine Pierre is a domiciled resident of Valley Stream, New York. He is an  
22 Apple iPhone 13 user. Mr. Pierre paid instant transfer fees to Venmo as recently as May 2023. Mr. Pierre  
23 does not have an Apple Cash account.

24 12. Plaintiff Lynn-Marie Rodrigues is a domiciled resident of Waianae, Hawaii. She is an  
25 Apple iPhone 13 user. Ms. Rodrigues paid instant transfer fees to Cash App as recently as November  
26 2023. Ms. Rodrigues does not have an Apple Cash account.

27 13. Plaintiff Mark Whitlock is a domiciled resident of Little River, South Carolina. He is an  
28 Apple iPhone 6SE user. Mr. Whitlock paid instant transfer fees to Cash App as recently as May 2022.

1 Mr. Whitlock paid instant transfer fees to Venmo as recently as September 2022. Mr. Whitlock does not  
2 have an Apple Cash account.

3 14. Plaintiff Marissa Williams is a domiciled resident of Fayetteville, Georgia. She is an Apple  
4 iPhone 11 user. Ms. Williams paid instant transfer and credit card transaction fees to Cash App as recently  
5 as November 2023. Ms. Williams does not have an Apple Cash account.

6 15. Plaintiffs and members of the proposed class paid—and continue to pay—transaction fees  
7 on Cash App and Venmo that are higher than they would be absent the anticompetitive conduct described  
8 in this Complaint. Additionally, Plaintiffs and members of the proposed class suffer other ongoing  
9 injuries from Apple’s anticompetitive conduct described in this Complaint, including diminished product  
10 quality and reduced consumer choice in the United States iOS Peer-to-Peer Payments Market—a market  
11 in which Plaintiffs and the proposed class members are active consumers. Plaintiffs and the proposed  
12 class members seek damages under Clayton Act § 4, 15 U.S.C. § 15, and injunctive relief under Clayton  
13 Act § 16, 15 U.S.C. § 26, for these ongoing and threatened future harms, which occur by a violation of  
14 the antitrust laws by Apple.

15 **II. DEFENDANT**

16 16. Defendant Apple Inc. is a California corporation with a principal place of business at 1  
17 Infinite Loop, Cupertino, California 95014. Apple regularly conducts and transacts business in California  
18 and this judicial district, as well as throughout the United States.

19 17. Apple designs, manufactures, markets, and sells iPhone and iPad mobile devices, as well  
20 as the iOS mobile operating system preinstalled on those devices. In 2022, Apple received \$394 billion  
21 in product revenues, with iPhone sales comprising \$205 billion of Apple’s sales revenue.

22 18. Apple also operates the Apple App Store, which is preinstalled on all Apple iPhones and  
23 iPads and is the only way in which users can install third-party applications on Apple mobile devices.  
24 Additionally, Apple develops and markets its own applications and services for iPhone and iPads,  
25 including the iOS Peer-to-Peer Payment service Apple Cash.

26 19. Apple Cash directly competes with products such as Venmo and the Cash App. Apple’s  
27 revenue from its Apple Cash product primarily comes from fees it charges for instant transfers.

**JURISDICTION AND VENUE**

1  
2           20. This action arises under Section 1 of the Sherman Antitrust Act (15 U.S.C. § 1) and  
3 Sections 4 and 16 of the Clayton Act (15 U.S.C. §§ 15, 26). Plaintiffs and the putative class seek to  
4 recover treble damages, interest, costs of suit, equitable relief, and reasonable attorneys’ fees for their  
5 damages resulting from Apple’s anticompetitive agreements. Plaintiffs and the putative class seek  
6 declaratory and injunctive relief to remedy ongoing harm to Plaintiffs and class members due to Apple’s  
7 anticompetitive conduct described in this Complaint.

8           21. This Court has subject matter jurisdiction under 28 U.S.C. §§ 1331 (federal question),  
9 1332(d)(2) (class action diversity jurisdiction), and 1337(a) (antitrust); and under 15 U.S.C. § 15  
10 (antitrust).

11           22. Venue is proper in this district under 15 U.S.C. § 15(a) (Clayton Act), 15 U.S.C. § 22  
12 (nationwide venue for antitrust matters), and 28 U.S.C. § 1391(b) (general venue provision). Apple is  
13 headquartered in Cupertino, California, within this judicial district. Additionally, a substantial part of the  
14 events giving rise to the claims in this action—including acts and/or omissions constituting material parts  
15 of the anticompetitive scheme alleged in this Complaint—occurred in this judicial district.

16           23. The Court has personal jurisdiction over Apple because its business conduct is continuous  
17 and systematic. Indeed, Apple’s corporate headquarters are in Cupertino, California.

18           24. In addition to federal question subject matter jurisdiction, this Court has subject matter  
19 jurisdiction over this action pursuant to the Class Action Fairness Act of 2005, 28 U.S.C. § 1332(d)(2),  
20 because this is a class action, including claims asserted on behalf of a nationwide class, filed under Rule  
21 23 of the Federal Rules of Civil Procedure; there are likely to be hundreds of thousands if not millions of  
22 members in the proposed class; and the amount in controversy exceeds the jurisdictional amount of \$5  
23 million.

24           25. Moreover, there is minimal diversity present as to the class members and Defendant  
25 Apple.

**DIVISIONAL ASSIGNMENT**

26  
27           26. This is an antitrust class action for which “venue is proper in any courthouse in this  
28 District” under Gen. Order No. 44 § D.3 and Civil Local Rule 3-2(c).

**FACTS**

**I. THE ADVENT OF MOBILE PAYMENTS**

**A. PayPal and Online Payment Processing**

27. In the late 1990s, as personal computers had become a fixture in American homes and offices and as the Internet was beginning to connect all of them, software engineers and venture capitalists began to consider ways in which this new technology could support electronic payments, and perhaps even banking. Two groups of founders stood at the forefront of this new technology—both in Silicon Valley.

28. In December 1998, Max Levchin, Peter Thiel, and Luke Nosek founded Confinity Inc., a software company that developed an online payments platform, and new cryptography technology to secure it. In 1999, Elon Musk, Harris Fricker, Christopher Payne, and Ed Ho launched X.com, an online bank and payments service. In March 2000—the last month of the DotCom boom—Confinity and X merged, and the combined entity focused on facilitating online payments, especially through then-nascent eCommerce giant eBay. In June 2001, X.com—by then headed by Thiel—renamed itself PayPal, and in 2002 the company went public.



*Peter Thiel and Elon Musk, X/PayPal Founders*

1  
2 29. Since PayPal’s founding and rise at the turn of the millennium, the way that people pay  
3 for things—and pay one another—electronically has transformed. Facilitating this transformation was the  
4 rapid rise and sudden ubiquity of a new personal electronic device: the smartphone.

5 **B. The Smartphone Revolution**

6 30. On January 9, 2007, Steve Jobs stood on stage at Apple’s Macworld Expo in San Francisco  
7 and announced a new product that he said would “reinvent the phone”: iPhone. The iPhone was a  
8 “smartphone” with a touchscreen display, Internet connectivity, and its own proprietary operating system,  
9 iPhoneOS (later renamed iOS).

10 31. In 2008, Apple introduced a new application marketplace for the iPhone, the Apple App  
11 Store, which allowed iPhone users to browse and install third-party applications, termed “apps,” for use  
12 on their phone. Based on Apple’s deliberate design of its iPhone and iOS as closed, “walled-garden”  
13 systems, the App Store was the only way that third-party software could be installed on an Apple mobile  
14 device, and only apps expressly approved by Apple would be allowed on the App Store.

15 32. Developers who wished to have their apps on Apple iOS devices (principally iPhone, but  
16 later the iPad tablet) had to submit their apps to Apple for its review and approval, and had to sign an  
17 agreement with Apple in order to get their software on the iPhone. As smartphones became more  
18 ubiquitous in (and integral to) American life, with iPhone far and away the market leader, Apple’s total  
19 control over its application ecosystem has caused increasing concern amongst app developers, hardware  
20 competitors, consumers, and regulators, but Apple has maintained its walled garden restrictions to this  
21 day—and indeed refined these restrictions to deliberately preference its own products and those of chosen  
22 co-conspirators, as in the iOS Peer-to-Peer Payments space.

23 **C. Peer-to-Peer Payments and the Meteoric Rise of Venmo**

24 33. With the rise of the smartphone—an Internet-connected device assigned to a unique  
25 person, which traveled around wherever that person did—came a new possibility in the field of electronic  
26 payments: one smartphone user could pay another directly using an app, as both users went about their  
27 day, without the involvement of a bank, or a home computer, or email.

28 34. An app called Venmo stepped in to fill this void.



1           35. In 2009, two friends from the University of Pennsylvania, Andrew Kortina and Iqram  
2 Magdon-Ismael, created an app that merged social networks with payments. The app, which Kortina and  
3 Magdon-Ismael named “Venmo,” focused on peer-to-peer payments (payments from one regular person  
4 to another), and it allowed users to see a “stream” of payments by other Venmo users—including  
5 connected friends.

6           36. As Fast Company explained in an April 18, 2017 article:

7                   Magdon-Ismael and Kortina . . . launched Venmo in 2009 as a fee-free,  
8 digital way to ferry money between friends. The app pioneered the idea of  
9 social payments by publishing users’ transactions and memos in an emoji-  
10 filled conversational stream—catnip for millennials. Former Braintree  
11 CEO and now PayPal COO Bill Ready says it was the “crazy genius” of  
12 this stream—where you can see friends paying one another for pretzels and  
beer, roommates exchanging money for utilities and rent, and couples  
divvying up date-night expenses—that drew him to the app in 2012, despite  
the fact that it had only 3,000 users.

13           37. Venmo—which launched publicly on Apple’s App Store in 2010—was the first iPhone  
14 app that allowed regular people to seamlessly make payments to their friends and acquaintances, and it  
15 provided a social feed of others’ payments to keep users engaged. In 2012, electronic payments company  
16 Braintree acquired Venmo for \$26.2 million.

17           38. In 2013, PayPal—then part of eBay—saw the business potential in Venmo’s socially-  
18 enabled peer-to-peer payments app and acquired Braintree for \$800 million. Venmo was the centerpiece  
19 of the acquisition, and PayPal made plans to monetize the peer-to-peer mobile transactions flowing  
20 through the app.

21           39. By 2017, Venmo had grown by leaps and bounds under parent company PayPal. That  
22 year, the Venmo App processed approximately \$18 billion in peer-to-peer payments. As Fast Company  
23 recounted:

24                   Today, Venmo is the service to beat in the growing peer-to-peer payments  
25 space. It shuttled nearly \$18 billion between people last year—\$5.6 billion  
26 in the final quarter alone, up 126% from the previous year. (Though Venmo  
27 doesn’t release user figures, Verto Analytics estimates it has more than 7  
28 million active monthly users, which still pales next to PayPal’s 197 million  
accounts.) The app’s growth is all the more remarkable for the fact that the  
product itself has remained relatively unchanged since joining the PayPal  
fold in 2013. For although Venmo’s founders had a prescient

1 understanding of the millennial mind-set, they knew little about the  
2 financial regulations that applied to their product. For the past few years,  
3 Venmo has been consumed with turning itself from a move-fast-and-break-  
4 things kind of company into something more upstanding—and substantial.

5 40. By 2019, Venmo had grown large enough to rival banks in terms of the number of dollars  
6 flowing through its product. In the first three months of 2019, Venmo saw transactions of approximately  
7 \$21.3 billion. As the Wall Street Journal recounted in an April 24, 2019 article titled, “Venmo Has 40  
8 Million Users, Outnumbering Most Big Banks”:

9 Still, with more than 40 million active accounts, Venmo can claim more  
10 users than some of the largest U.S. financial institutions. Bank of America  
11 Corp. reported that its active base of digital users was 37 million in the first  
12 quarter. Wells Fargo & Co. counted 29.8 million active digital users.

13 The only big U.S. bank with a larger digital footprint than Venmo was  
14 JPMorgan Chase & Co., which reported 51 million digital users in the first  
15 quarter.

16 41. Venmo makes money by charging fees for certain transactions performed on or through  
17 its app.

18 42. For example, Venmo charges a percentage fee for so-called “instant transfers”—sending  
19 money from a user’s Venmo balance to a bank account or debit card in a short amount of time. As Venmo  
20 explains on its website, “[i]nstant transfers with Venmo allow you to send money to any eligible U.S.  
21 bank account or Visa/Mastercard debit card, typically within 30 minutes.” Venmo’s instant transfer fees  
22 are, as of November 2023, 1.75% of the money transferred, with a minimum fee of \$0.25 and a maximum  
23 fee of \$25.

24 43. Venmo also charges a fee to send money to other people using a credit card. As of August  
25 2023, this fee is 3% of the amount sent from a credit card.

26 44. As of November 2023, Venmo’s other fees include a 1% fee (minimum \$5 fee) for adding  
27 money to Venmo by depositing a payroll or government check, and a 5% fee (minimum \$5 fee) for adding  
28 money to Venmo by depositing a non-payroll/non-government check.

45. Additionally, as of November 2023, Venmo charges a transaction fee to receive a payment  
sent to a business profile, a charity profile, or a payment sent to a personal Venmo account that is

1 identified by the sender as for goods and services. As of November 2023, this transaction fee is either  
2 1.9% + \$0.10 or 2.29% + \$0.09, depending on circumstances.

3 46. The fees charged by Venmo—both the number of transactions triggering a fee, and the  
4 amount of those fees—have repeatedly increased over the past few years.

5 47. Venmo’s first major fee hike occurred in October 2018. As TechCrunch reported in an  
6 October 12, 2018 article:

7 If you’re a frequent Venmo user, you might want to double-check your  
8 settings because the company just changed up their fee structure for instant  
9 transfers and it may result in more of your balance slipping away.

10 The fee for instant transfers where a user would move their Venmo balance  
11 to their bank account via debit card used to be just \$0.25, but the company  
12 shared in an email to users late Friday that the fee is increasing to 1 percent  
13 of the transferred amount with the company taking at least a \$0.25 fee.

14 So, basically, if you’re transferring any more than \$25 in the future via this  
15 method, you’re going to end up paying Venmo more thanks to this new fee  
16 structure.

17 A PayPal spokesperson tells TechCrunch, in part, that “The change reflects  
18 the value that Venmo’s services offer—providing speed and convenience  
19 for customers that want to transfer their funds to their bank accounts in 30  
20 minutes or less.”

21 48. In June 2021, Venmo raised prices again, adding new fees and significantly hiking the  
22 amounts of existing fees, such as those for instant transfers. Fast Company recounted the price increase  
23 in a June 25, 2021 article, stating:

24 Venmo users received an unexpected email this week titled “New and  
25 upcoming changes to Venmo.” The mobile payment service, which is  
26 owned by PayPal, wants you to know that it will begin charging fees on  
27 common transactions:

- 28 • **“Goods and services” transactions will now cost sellers 1.9% plus 10 cents** beginning July 20. The transactions were previously free (though credit card transactions had a 3% fee).
- **Instant money transfers from a Venmo account to a bank or debit card account will be charged 1.5%** (25 cent minimum, \$15 maximum) beginning August 2. The prior fee was 1%. Slow transfers, which typically take 1-3 business days are still free.

(Boldface in original.)

1 49. Less than a year later, Venmo again increased its prices—as did Venmo’s corporate parent  
2 PayPal. As TechCrunch reported on April 21, 2022:

3 PayPal and Venmo are increasing their instant transfer fees for both  
4 consumers and merchants in the United States in the coming weeks, PayPal  
5 announced on Thursday. Instant transfers allow customers to transfer their  
6 money instantly to a bank account or debit card for a fee.

7 For personal accounts on PayPal and consumer and business profiles on  
8 Venmo, users will pay 1.75% of the transfer amount, with a minimum fee  
9 of \$0.25 and a maximum fee of \$25. Prior to this change, the instant  
10 transfer pricing for personal accounts on PayPal and consumer and  
11 business profiles on Venmo was 1.5% of the transfer amount, with a  
12 minimum fee of \$0.25 and a maximum fee of \$15. . . .

13 The new pricing change will go into effect on May 23 for Venmo  
14 customers and June 17 for PayPal customers. In a blog post about the  
15 announcement, PayPal said it’s making the price changes “to be more in  
16 line with the value we provide.”

17 For people using PayPal and Venmo as a way to process big payments  
18 quickly or get some much needed cash into their accounts, the new changes  
19 will result in more getting scraped away by fees. The standard bank transfer  
20 feature on PayPal and Venmo is still free, but typically arrives 1-3 business  
21 days after you request the transfer.

22 PayPal and Venmo first announced their instant transfer features back in  
23 2017. Although PayPal had been operating in the peer-to-peer payments  
24 business for nearly two decades, the company had been challenged by a  
25 number of newcomers whose key advantage had been the ability to “cash  
26 out” your bank account instantly, leading PayPal to implement its own  
27 version of the feature.

28 50. Remarkably, Venmo’s repeated price hikes came during a period of (seemingly) heated  
competition among iOS Peer-to-Peer Payment applications—including from Apple itself.

**D. Venmo’s Rise Attracts Competitors**

51. The rapid growth of Venmo—and the new mobile peer-to-peer payment paradigm it  
augured—attracted significant attention and interest, both from new companies and from old-guard  
banks.

52. The first major rival to Venmo was Square Cash, a peer-to-peer payments app launched  
in 2013 by Square, Inc., an electronic payments company founded in 2009 by Twitter co-founder Jack  
Dorsey.



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13       53.     Like Venmo, Square Cash focused on person-to-person money transfers via smartphone,  
14 particularly on the U.S. market-leading iPhone. After struggling for several years to develop a user base  
15 comparable to its rival Venmo’s in 2017, Square Cash—now renamed to Cash App—finally found its  
16 footing in the mobile peer-to-peer payments space. As The Motley Fool explained in a March 2018  
17 article:

18               Square released some interesting details about Cash App—its peer-to-peer  
19 payments app—with fourth-quarter earnings results. The headline is that it  
20 now has 7 million monthly active users. For reference, PayPal’s Venmo—  
21 Cash App’s chief competitor—had about 10 million users last August,  
22 according to an estimate from Verto Analytics. . . .

23               Cash App started the year around 123rd in the App Store. It ended the year  
24 around No. 35, and it was the No. 1 finance app in the fourth quarter.

25       54.     Square’s Cash App targeted the same transaction flow as Venmo—peer-to-peer payments  
26 made via smartphone—and monetized them in the same way as Venmo, through fees for certain  
27 transactions (for example, “instant deposit,” the Cash App counterpart to Venmo’s “instant transfer”).

28       55.     After steady growth since 2018, Square’s Cash App really found its footing in 2020, as  
the COVID-19 pandemic transformed the way that Americans paid for things—and used physical money.

1           56.     Cash App revenues skyrocketed in 2020, and as the app’s revenues surged, so did Square’s  
2 stock price. As the *Wall Street Journal* reported in a September 2, 2020 article, titled “Cash App’s Surge  
3 During Covid-19 Pandemic Fuels Square Stock”:

4                     Square shares have rallied 28% in the past month and are up 166% since  
5 the start of the year, while bank stocks have fallen sharply. The run-up is  
6 mostly due to the popularity of its Cash App offering, which lets consumers  
7 send money to one another via smartphone, purchase things with a prepaid  
8 debit card and invest in bitcoin and slices of individual stocks, analysts and  
9 investors said.

10                    Those businesses took off during the coronavirus pandemic. Cash App  
11 revenue more than doubled to \$325 million, excluding sales of bitcoin, in  
12 the second quarter from a year earlier.

13                    Thanks in part to Square’s making it easy for individuals to accept their  
14 stimulus checks and unemployment benefits in Cash App, the amount of  
15 money stored there reached \$1.7 billion in the second quarter, 3½ times  
16 more than in the same period last year. Monthly active users topped 30  
17 million in June.

18           57.     Cash App, like Venmo, monetized payments with transaction fees:

19                     Cash App isn’t reliant on lending or in-store payments. Analysts estimate  
20 its biggest source of revenue comes from a 1.5% fee it charges users who  
21 want to transfer funds out of their accounts instantly. Cash App also earns  
22 a fee when users make a purchase with the prepaid debit card that is linked  
23 to their accounts, transactions that Square encouraged during the pandemic  
24 by offering discounts when people used popular services like DoorDash  
25 Inc.

26           58.     Cash App also raised its prices in tandem with Venmo (and PayPal). In September 2022,  
27 shortly after Venmo and PayPal both increased instant transfer fees, Cash App increased its instant  
28 deposit fee to 1.75% (with a \$0.25 minimum fee).

          59.     As of November 2023, the fee for sending money from a credit card via Cash App is 3%.

          60.     Cash App also, as of November 2023, deducts a 2.75% fee on each payment received to a  
Cash for Business account.

**E.     The Banks Use Zelle to Rebrand Bank-to-Bank Transfers**

          61.     In September 2017, America’s largest banks—Bank of America, Truist, Capital One, JP  
Morgan Chase, PNC Bank, US Bank, and Wells Fargo—launched a mobile payment system, which they  
called Zelle.

1           62.     The new Zelle product was a joint effort owned and controlled by these large banks  
2 through a joint venture called Early Warning LLC.

3           63.     Zelle was designed to use the Automated Clearing House (“ACH”) network, which was  
4 formed in the 1970s to cut down on the number of checks banks sent one another. The ACH network is  
5 used for bank deposits and withdrawals by mobile peer-to-peer payment products like Venmo and Cash  
6 App, but not for peer-to-peer payments themselves. Indeed, the banks’ creation with Zelle differed  
7 substantially from Venmo and Cash App in how money was actually moved—and who could participate.

8           64.     While Venmo, Cash App, and other mobile peer-to-peer apps transfer money directly  
9 between mobile users, relying on ACH only if a user wants to deposit money in or take money out of a  
10 linked bank account, Zelle transfers occur entirely between banks (and often within a single bank)—not  
11 from mobile user to mobile user. As the Wall Street Journal explained:

12                   The biggest banks launched Zelle with much fanfare—a star of the musical  
13 “Hamilton” touted the app in a prime-time commercial—but it was more  
14 of a reincarnation of an older network than a brand new one. In 2011, Bank  
15 of America Corp., JP Morgan Chase & Co. and Wells Fargo & Co. debuted  
16 a service called clearXchange that let their consumers send money among  
17 themselves, but it failed to achieve mass appeal. Only a few additional  
18 banks ever joined, and the service never made a coordinated effort to alert  
19 potential users to its capabilities, in part because each bank gave it a  
20 different name.

21                   When the banks relaunched the service as Zelle in 2017, with more banks  
22 and a new, unified brand, the basics were the same: Users can send money  
23 using a cellphone number or email address, without knowing the other  
24 person’s bank account number or even their bank.

25           65.     A bank account in an enrolled institution is, in fact, a hard requirement for Zelle, unlike  
26 mobile peer-to-peer payment services like Venmo and Cash App. This is because Zelle is, in fact, just a  
27 reskinned bank-to-bank transfer, using a joint venture owned by the biggest U.S. banks. And not just a  
28 transfer *between* banks—in most Zelle transfers, the funds never leave the sender’s bank at all:

                  Ms. Alexander, of Early Warning Services, said she likes that Zelle runs  
                  on the ACH system. “It’s tried and true,” she said.

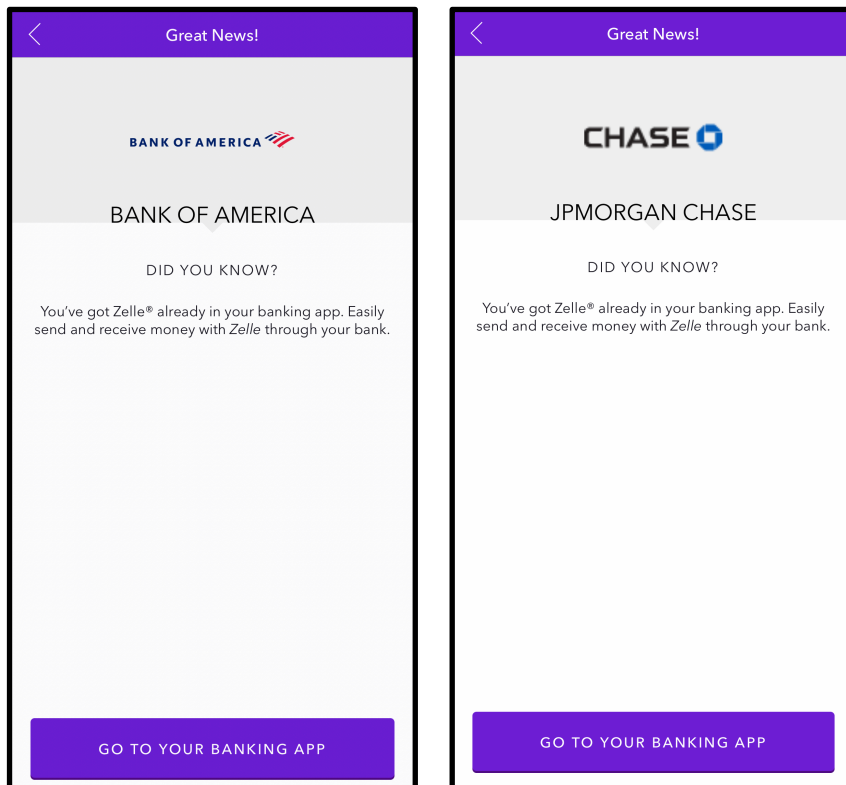
                  Most Zelle transactions don’t leave the sender’s bank. More than 70% of  
                  the transfers are between two customers who have accounts at the same  
                  institution, Ms. Alexander said. Each time a bank customer sends money  
                  through Zelle, the sending bank is charged, which means banks are often  
                  paying Zelle for transactions to move within their own systems.

1 66. Zelle was marketed as the banks’ answer to Venmo, Cash App, and other mobile peer-to-  
2 peer payment products but in reality, it was just a new wrapper on traditional bank-to-bank (and, for the  
3 most part, intrabank) transfers. Rather than offering a new product—or even one interchangeable with  
4 Venmo, Cash App, and other mobile peer-to-peer payment apps that cut banks out of the everyday peer-  
5 to-peer equation, Zelle simply cannibalized existing bank-to-bank transactions that occurred through  
6 ACH.

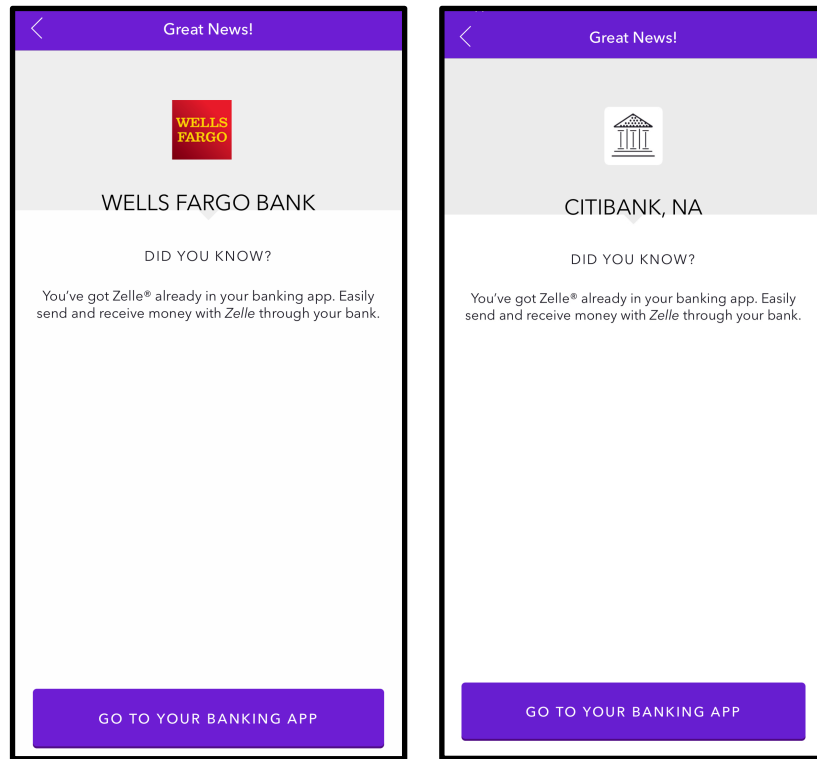
7 67. Unlike mobile peer-to-peer payment products like Venmo and Cash App, Zelle did not  
8 (and does not) allow a user to tie payments to a credit card.

9 68. Additionally, unlike Venmo, Cash App, and other mobile peer-to-peer payment products,  
10 Zelle was designed to work through existing banking apps, rather than through a consistent, standalone  
11 interface separate from the bank enrolled in the service.

12 69. In fact, Zelle’s mobile app for iPhone does not even allow users from the nation’s largest  
13 banks to transfer money or make payments outside of those banks’ respective mobile applications. Shown  
14 below are screenshots from the Zelle iPhone app as of August 2023, redirecting users from each of the  
15 U.S.’s four largest banks to “Go To Your Banking App” in order to use Zelle:







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70. Zelle lacks fraud protections provided by mobile peer-to-peer services like Venmo and Cash App. It is essentially the same as sending an ACH transfer through a banking app. When fraud occurred, the banks offering Zelle disavowed any responsibility. And users were learning the hard way that Zelle was simply branding for bank-to-bank transfers.

71. As the New York Times reported on March 6, 2022:

It is not clear who is legally liable for such losses. Banks say that returning money to defrauded customers is not their responsibility, since the federal law covering electronic transfers—known in the industry as Regulation E—requires them to cover only “unauthorized” transactions, and the fairly common scam that Mr. Faunce fell prey to tricks people into making the transfers themselves. Victims say because they were duped into sending the money, the transaction is unauthorized. Regulatory guidance has so far been murky.

When swindled customers, already upset to find themselves on the hook, search for other means of redress, many are enraged to find out that Zelle is owned and operated by banks.

72. More problematic, Zelle did not even offer consistent security settings. Because Zelle was simply a wrapper for a bank’s in-app ACH transfers, security settings could be customized by the banks carrying the product as part of their apps. As the New York Times explained:

1 The Zelle network is operated by Early Warning Services, a company  
2 created and owned by seven banks: Bank of America, Capital One,  
3 JPMorgan Chase, PNC, Truist, U.S. Bank and Wells Fargo. Early Warning,  
4 based in Scottsdale, Ariz., manages the system’s technical infrastructure.  
5 But the 1,425 banks and credit unions that use Zelle can customize the app  
6 and add their own security settings.

7 73. Thus, although Zelle does not charge users fees (apart from what individual banks may  
8 charge), the service is simply a bank-to-bank transfer of money. Because the money never leaves the  
9 system of banks, there are no gateways (such as a transfer from Venmo to a bank account) at which to  
10 charge a fee for user transactions.

11 74. Although Zelle is free, users of Venmo and the Cash App and other P2P Payment apps,  
12 continue to pay transactions fees because unlike Zelle, apps such as PayPal, Venmo, and the Cash App  
13 provide a consistent user interface on mobile phones and provide fraud protections. Moreover, a transfer  
14 on these apps does not require a bank account on both ends of the transaction.

15 75. Put simply, users who pay fees for non-bank P2P products, such as Venmo and the Cash  
16 App, do not view such apps fungible with Zelle, which is essentially a bank transfer.

## 17 **II. APPLE ENTERS THE MARKET WITH ITS OWN PRODUCT**

18 76. In late 2014, Apple launched support for mobile credit cards on its iPhones as part of a  
19 service called Apple Pay. However, by early 2017, as Venmo and Cash App had become increasingly  
20 popular, Apple had not itself launched a mobile peer-to-peer payment product.

21 77. This changed in June 2017, when Apple announced that it would directly compete with  
22 Venmo, Cash App, and other mobile peer-to-peer payment apps on Apple mobile devices.

23 78. Vox reported on the announcement in a June 5, 2017 article titled “Apple just announced  
24 its own Venmo competitor built into iMessage”:

25 Apple announced on Monday that it is launching a money-transfer service  
26 that could challenge Venmo and other competitors, letting iPhone and iPad  
27 users send money digitally to each other via a text.

28 79. As the article noted, the new service would pit Apple against Venmo, Cash App, and  
PayPal on the iPhone:

The new Apple money-transfer service will go up against competing  
offerings from PayPal, PayPal-owned Venmo, Square Cash and popular  
bank services like Chase QuickPay. But unlike many competitors, Apple’s

1 cash-sending feature is limited to users of iPhones, iPads and Apple  
2 Watches.

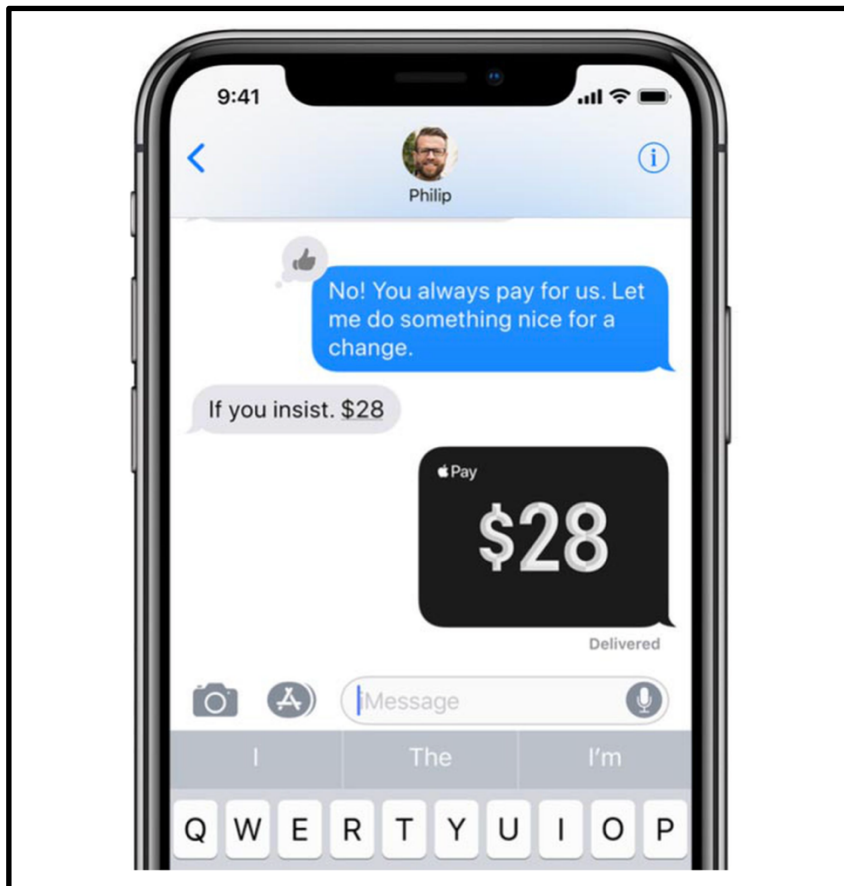
3 80. On November 7, 2017, Apple “soft launched” its new mobile peer-to-peer payment  
4 product, Apple Pay Cash, by releasing it as a beta version.

5 81. As Tech Crunch reported in a November 7, 2017 article:

6 Apple is soft-launching direct, person-to-person payments in an iMessage  
7 today with the Apple Pay Cash beta. The feature, which was announced  
8 earlier this year, allows you to send and receive cash inside the Messages  
9 app on iPhones.

10 82. The Apple Pay Cash product was to be available only to users of Apple mobile devices,  
11 and would leverage Apple’s native iMessage service to facilitate peer-to-peer payments to other mobile  
12 users.

13 83. On December 5, 2017, Apple officially released Apple Pay Cash for users of Apple’s iOS  
14 mobile devices (iPhones and iPads). As expected, Apple leveraged its entrenched position in mobile  
15 messaging by offering mobile peer-to-peer payments through the native iMessage application.



1           84.     Observers saw the launch of Apple Pay Cash as a serious concern for existing iOS peer-  
2 to-peer payment solutions. When Apple had previously entered iOS product markets with first-party  
3 applications or services (from maps to cloud storage to eBooks), the company had leveraged its total  
4 control over its mobile devices—from hardware, to operating system, to the App Store—to swiftly obtain  
5 a dominant position, at times even raising antitrust concerns.

6           85.     With the announcement of Apple Pay Cash, there was widespread sentiment that Apple’s  
7 new product would capture significant market share from then-market leaders Venmo and Cash App. As  
8 Mashable reported in a November 8, 2017 article titled “Apple Pay Cash review: I think Apple just killed  
9 Venmo”:

10                   Hello \$3. That was easy. Venmo, you’re screwed.

11                   Apple Pay Cash is a super simple person-to-person payment system that  
12 works exactly where millions of us already live our lives: text messaging.  
13 Apple teased it during its Worldwide Developers Conference (WWDC) in  
14 the spring, but didn’t release the feature until Tuesday when it debuted in  
15 the iOS 11.2 beta. A day later, I took it for a test run.

16           86.     As Slate noted in a December 5, 2017 article titled “Apple Pay Cash Is Coming For  
17 Venmo’s Business”:

18                   With the release of iOS 11.2 this week, Apple hasn’t just fixed a handful  
19 of pesky bugs. The second major update to iOS 11 introduces a potential  
20 Venmo killer: Apple Pay Cash. Apple’s new peer-to-peer payment service  
21 has a chance to upset existing leaders in the space, including PayPal,  
22 Square Cash, and the aforementioned poster child of peer-to-peer  
23 payments, Venmo.

24           87.     At the same time, there were some competitive headwinds for Apple as it sought to enter  
25 the iOS peer-to-peer payment market in late 2017. Most notably, Venmo and Cash App—entrenched  
26 incumbents in a network market—would benefit from switching costs and lock-in effects.

27           88.     As Slate’s December 5, 2017 article explained:

28                   The incumbents have large and dedicated user bases. Venmo, which  
accounted for \$18 billion in transactions in 2017 has an estimated 7 million  
users. Its parent company PayPal has more than 197 million users. Square  
Cash recently passed both in the App Store’s top downloads charts. And  
then there’s Zelle, the cash transfer service built directly into banks’ apps—  
banking’s stab at the peer-to-peer transaction market. Apple, with 85.8  
million iPhone owners in the U.S. alone, could jump to the top of this space  
if only a fraction of its users adopt Apple Pay Cash. However, once people

1 have developed a relationship, and a friend base, using a particular app,  
2 they may not be easily swayed to another platform.

3 89. On March 25, 2019, Apple changed the name of its iOS peer-to-peer payments service  
4 from Apple Pay Cash to “Apple Cash.” With the name change, Apple removed support for funding  
5 mobile peer-to-peer payments with a credit card (debit cards would still be allowed). As MacRumors  
6 reported the next day:

7 With the updates, Apple has ended support for sending money through  
8 Apple Pay Cash using a credit card (including the upcoming Apple Card).

9 Previously, users could link their credit card to fund person-to-person  
10 payments in Messages, which are then linked to Apple Pay Cash in the  
11 Wallet app. Now, Apple has stopped accepting credit cards as funding  
12 options for Apple Pay Cash effective March 25, 2019.

13 90. MacRumors also discussed Apple Cash’s then-current fees for instant transfers:

14 In the same email, Apple discusses Apple Pay Cash Instant Transfers,  
15 which lets [sic] users quickly transfer money from an Apple Pay Cash  
16 balance to an eligible Visa debit card in the Wallet app. These transfers are  
17 processed within minutes and a 1 percent fee (minimum fee of \$0.25 and  
18 maximum fee of \$10) is deducted from the amount of each transfer.

19 91. In August 2021, shortly after Venmo significantly raised its fees, so too did Apple Cash.  
20 Effective August 26, 2021, Apple Cash charges an Instant Transfer fee of 1.5% of the transaction amount,  
21 with a \$0.25 minimum and a \$15 maximum.

### 22 **III. THE THREAT OF DECENTRALIZED PAYMENTS**

#### 23 **A. Cryptocurrencies Come of Age**

24 92. As Venmo, Cash App, and Apple moved aggressively to monetize mobile peer-to-peer  
25 payments, a threat to their entire business model for doing so was coming of age—cryptocurrency.

26 93. Cryptocurrency, sometimes just called “crypto,” uses computer networking and  
27 cryptographic algorithms to facilitate direct exchange of value between senders and recipients—without  
28 the need for a trusted intermediary like a bank. In short, cryptocurrencies cut out central authorities like  
banks or governments from exchanges of digital value. In doing so, they also cut out the ability for an  
intermediary to charge intrusive fees.

1 94. The first cryptocurrency was Bitcoin. Invented anonymously under the pseudonym  
2 Satoshi Nakamoto, Bitcoin was proposed as part of a 2008 whitepaper titled, “Bitcoin: A Peer-to-Peer  
3 Electronic Cash System.”

4 95. Satoshi’s whitepaper proposed something radical: electronic payments without any  
5 intermediaries. The abstract to the Bitcoin whitepaper summarized the central premise of the new  
6 technology:

7 A purely peer-to-peer version of electronic cash would allow online  
8 payments to be sent directly from one party to another without going  
9 through a financial institution. Digital signatures provide part of the  
10 solution, but the main benefits are lost if a trusted third party is still required  
11 to prevent double-spending. We propose a solution to the double-spending  
12 problem using a peer-to-peer network. The network timestamps  
13 transactions by hashing them into an ongoing chain of hash-based proof-  
14 of-work, forming a record that cannot be changed without redoing the  
15 proof-of-work.

16 96. Bitcoin threatened to eliminate financial institutions from digital payments. And it was  
17 quickly deployed in the real world: the Bitcoin whitepaper was implemented—and the “ongoing chain of  
18 hash-based proof-of-work,” which would come to be known as the blockchain, launched—on January 3,  
19 2009. This created the Bitcoin cryptocurrency, traded as BTC, that remains viable (and immensely  
20 valuable) today.

21 97. In 2017, the price of Bitcoin skyrocketed, moving from \$1000 per Bitcoin in the beginning  
22 of 2017 to \$2,000 by May of that year. The end of the summer 2017 saw another doubling of BTC’s price  
23 to \$4,000. By the end of 2017, each Bitcoin had reached a staggering \$19,000 in value.

24 98. By 2018, Bitcoin had become a viable form of digital payments, requiring no third-party  
25 intermediary and no financial institutions. Moreover, the rise in BTC’s price against the US dollar and  
26 other principal “fiat” currencies meant that Bitcoin was serving as a store of value, threatening the utility  
27 of a bank account.

28 99. Many other cryptocurrencies followed in Bitcoin’s wake. Cryptocurrencies such as XRP  
and Ether emerged as potential means of making digital payments without centralization. And the  
blockchains underpinning these currencies had independent technological value, which itself served to  
back the worth of their related cryptocurrencies. Most notably, the Ethereum blockchain, which underlies

1 the Ethereum cryptocurrency (ETH), doesn't merely track ETH transactions, but allows developers to  
2 build "smart contracts"—computer programs that run on the decentralized blockchain.

3 100. With the rise in value and utility of Bitcoin and other cryptocurrencies, banks went on the  
4 attack. The coordinated attack from Wall Street's largest legacy depository institutions began early in  
5 Bitcoin's rise, when it first appeared that BTC may pose a serious threat to the long-prevailing financial  
6 winds. As the New York Times recounted in a November 1, 2021 article, titled "Banks Tried to Kill  
7 Crypto and Failed. Now They're Embracing It (Slowly)":

8 In 2014, as regulators in New York were exploring ways to control Bitcoin,  
9 executives at Wall Street's biggest banks fretted that regulating  
10 cryptocurrencies would also legitimize them—and that could threaten the  
11 finance industry. So they tried to sow doubt.

12 At the World Economic Forum in Davos that year, Jamie Dimon, the chief  
13 executive of JPMorgan Chase, the nation's largest bank, called Bitcoin as  
14 "terrible" store of value that was also being used for illicit purposes. At a  
15 meeting to discuss violations of Iran sanctions, H. Rodgin Cohen, the  
16 finance industry's pre-eminent lawyer, warned the state's regulators that  
17 the federal government was "very worried" about Bitcoin and its use.

18 Those efforts failed. New York's Department of Financial Services began  
19 issuing licenses for Bitcoin businesses in 2015. There are now more than  
20 75 million users of Bitcoin, up from around three million seven years ago,  
21 and the number of digital currencies has exploded. Globally, 220 million  
22 people use cryptocurrencies, according to a July report by Crypto.com.

23 101. JPMorgan's Dimon was calling Bitcoin a "fraud" in 2017. As CNBC reported on  
24 September 12, 2017:

25 CEO Jamie Dimon took a shot at bitcoin, saying the cryptocurrency "is a  
26 fraud." It's just not a real thing, eventually it will be closed," Dimon said  
27 Tuesday at the Delivering Alpha conference presented by CNBC and  
28 Institutional Investor.



102. Dimon continued his condemnation of Bitcoin by comparing the cryptocurrency to infamous past financial bubbles:

“It’s worse than tulip bulbs. It won’t end well. Someone is going to get killed,” Dimon said at a banking industry conference organized by Barclays. “Currencies have legal support. It will blow up.”

Dimon also said he’d “fire in a second” any JPMorgan trader who was trading bitcoin, noting two reasons: “It’s against our rules and they are stupid.”

103. The aggressive attack on Bitcoin was unsurprising. The new technology threatened to remove banks—and their fees—from the person-to-person electronic transfer calculus. Recognizing a thread to their bottom line, banks scrambled to simultaneously condemn cryptocurrencies and to develop a source of revenue from them should they become widely adopted. As the New York Times recounted:

Digital currencies, which let individuals bypass banks in money transfers, sales and business collections by connecting people instantly without an intermediary, are threatening to take away the central role banks play.

Outwardly, top executives at the biggest U.S. banks have shown little enthusiasm for digital currencies. Mr. Dimon continued to be skeptical, calling Bitcoin a “fraud” in 2017. More recently, he declared it “worthless.” And three years ago, Bank of America’s chief executive, Brian Moynihan, barred the giant company’s wealth managers from putting any client money into cryptocurrency-related investments.

But some individual bankers were getting curious. After spending years privately ridiculing Bitcoin, Thomas Montag, Bank of America’s chief operating officer, asked a friend of his for a tutorial of cryptocurrencies and



1 spent hours listening to lectures, reading books and meeting with executive  
2 from cryptocurrency businesses, according to a person familiar with the  
discussions who spoke on the condition of anonymity.

3 Last year, engineers at Bank of America filed the biggest number of patent  
4 applications in the bank's history, including hundreds involving digital  
5 payments technologies. It's unclear how exactly the banks plan to use its  
6 technology, but it was partly driven by the desire to keep customers within  
the bank's system rather than lose them to scrappy cryptocurrency startups  
that allow them to transfer money free.

7 104. Indeed, faced with rapidly increasing cryptocurrency interest, adoption, and value in the  
8 second half of the 2010s, banks began to announce their own ostensible forays into "blockchain"  
9 technology. For example, in 2019 JP Morgan announced its own "cryptocurrency," JPM Coin, to run on  
10 a JP Morgan-controlled "blockchain." Unlike Bitcoin, JPM Coin was centralized, and it required  
11 payments to be made through the banking system—defeating the central purpose and raison d'être of  
12 cryptocurrency, decentralized payments without an intermediary.

13 105. JPMorgan's cryptocurrency—and the blockchain underlying it—was, like  
14 "cryptocurrencies" and "blockchains" announced by other major banks, simply a stylized central  
15 database, owned and controlled by a bank (here, JP Morgan). As the New York Times explained:

16 But soon after JPM Coin went live, regulators began calling, said a person  
17 familiar with the matter who was not authorized to speak publicly. They  
18 worried that the movement of the coins around the financial system could  
19 cause a buildup of risk because they were tied to the dollar, sparking a panic  
and leading to the 21st century version of a bank run. The bank had to cut  
back on the scope of JPM Coin's use.

20 Now, JPM Coin cannot be used to transfer value outside JPMorgan's  
21 internal systems. Bank customers can use it to move dollars and other  
assets back and forth inside the bank almost instantly, but it is meaningless  
in the wider world.

22 106. As Bitcoin and other cryptocurrencies matured, they became a clear alternative to both  
23 banking and bank-controlled transfers. They also threatened peer-to-peer payment apps, like Venmo and  
24 Square's Cash App.

## 25 **B. Cryptocurrencies Solve the Throughput Problem**

26 107. By 2018, cryptocurrencies had shown that electronic funds could be reliably, effectively  
27 transferred without a centralized, trusted authority. They had also viably functioned as stores of value.  
28

1 However, many cryptocurrencies (particularly Bitcoin) were slow, and some cryptocurrencies (such as  
2 Ethereum) had transaction costs that increased significantly with the number of transactions running  
3 through the blockchain at a given time.

4 108. As cryptocurrencies increased in popularity, demand, and value in 2017 and 2018,  
5 engineers and cryptocurrency developers scrambled to solve the serious transaction speed problem with  
6 Bitcoin and its brethren. Bitcoin transaction speeds were, at the time, simply too slow to compete with  
7 legacy payment processors such as Visa. The blog “Towards Data Science” explained the problem in a  
8 January 30, 2019, post:

9 The battle for a scalable solution is the blockchain’s moon race. Bitcoin  
10 processes 4.6 transactions per second. Visa does around 1,700 transactions  
11 per second on average (based on a calculation derived from the official  
12 claim of over 150 million transactions per day). The potential for adoption  
13 is there but is bottlenecked currently by scalability.

14 A study published by Tata Communications in 2018 showed that 44% of  
15 organizations in its survey are adopting blockchain, but also alludes to the  
16 universal problems that arise from deploying new technologies. From an  
17 architectural level, the unsolved problem of scalability is emerging as a  
18 bottleneck to blockchain adoption and practical applications.

19 As Deloitte Insights puts it, “blockchain-based systems are comparatively  
20 slow. Blockchain’s sluggish transaction speed is a major concern for  
21 enterprises that depend on high-performance legacy transaction processing  
22 systems.” The world received a taste of the scalability problems in 2017  
23 and 2018: severe transfer delays and high fees on the Bitcoin Network, and  
24 the notorious Cryptokitties app that congested the Ethereum blockchain  
25 network (a network that thousands of decentralized applications rely on).

26 109. The solution came for many cryptocurrencies in the form of “layer 2” payment protocols.  
27 By the end of 2019, a layer 2 payment protocol was implemented for Bitcoin, called “lightning.” In  
28 February 2019, tests of the lightning network began. Square’s CEO, Jack Dorsey, was among those  
participating in early tests, which included a game called “lightning torch”—designed to put the layer 2  
protocol through its paces. As CNBC explained in a February 6, 2019 article:

29 Dorsey also promoted a social media game called “lightning torch,” where  
30 users add funds to a bitcoin payment and then send the “torch” along to  
31 another person so they can add funds and so on.

32 “Cool example of #BitcoinTwitter experimenting on the Lightning  
33 Network,” Dorsey said, before passing the “lightning torch” onto Elizabeth  
34 Stark, CEO of Lightning Labs, a blockchain company he has invested in.

1 The game is part of an effort to promote the so-called “Lightning  
2 Network,” an update to the bitcoin network that would work as an  
3 additional layer to the existing distributed ledger that underpins bitcoin.  
The upgrade would, in theory, make bitcoin transactions cheaper and  
faster.

4 110. Lightning continued to mature across 2019, 2020, and 2021. By 2022, it allowed Bitcoin  
5 throughput to scale far past even Visa and Mastercard. As Cointelegraph reported on August 24, 2022:

6 Payments giants like Visa and Mastercard are used to process payments  
7 worldwide. Mastercard’s network is estimated to process up to 5,000  
8 transactions per second, making it far superior to Bitcoin’s seven per  
second.

9 Visa’s transaction throughput is even more impressive, being able to  
10 process up to 24,000 transactions per second. In a recent interview, Visa  
11 chief financial officer Vasant Prabhu said that the network could, in theory,  
12 handle up to 65,000 transactions per second.

13 The Lightning Network goes much further, however, processing up to 1  
14 million transactions per second, making it the most efficient payment  
15 system in the world in terms of transaction throughput.

16 111. By mid-2022, Bitcoin’s layer 2 solution, Lightning, had dwarfed Visa and Mastercard  
17 throughputs. It was plainly a viable means of direct, peer-to-peer payments without centralization or  
18 financial intermediaries. Bitcoin, using Lightning, could now be used to send transactions faster than  
19 the banks, without the banks’ involvement, and at far lower transaction costs.

20 112. Other cryptocurrencies also solved the throughput problem. The cryptocurrency Ada,  
21 which runs on the Cardano Blockchain, for example, could process 257 transactions per second. Ripple’s  
22 XRP was processing approximately 1,500 transactions per second. Cryptocurrency EOS was processing  
23 2,351 transactions per second in July 2018.

24 113. Ethereum 2.0, the next iteration of Ethereum, which began its phased launch in 2023, will  
25 allow for 100,000 transactions per second—far exceeding Mastercard and even Visa.

26 114. By 2020, cryptocurrencies offered—and in many contexts were actively providing—a  
27 viable alternative to mainstream, centralized payments systems. However, there remained one significant  
28 impediment to their widespread adoption among those made peer-to-peer payments on their iPhone:  
Apple’s total control over what software can run on its mobile devices.

1 **IV. APPLE’S APP STORE AGREEMENTS PREVENT USERS FROM REMOVING THE**  
2 **MIDDLEMAN FROM IOS PEER-TO-PEER PAYMENTS**

3 **A. Apple Controls All Apps that Run on iPhones through the App Store**

4 115. There are approximately 1.36 billion iPhone users worldwide. There are around 136  
5 million iPhone users in the United States. Indeed, nearly 50% of Americans who have smartphones use  
6 iPhones.

7 116. With its massive user base, the iPhone is the ideal platform for mobile peer-to-peer  
8 payments. Decentralized payments would allow iPhone users to send payments to each other without any  
9 intermediary at all—and with transaction costs far lower than what Venmo, Cash App, and Apple  
10 ultimately charge to move money to and from bank accounts and credit cards.

11 117. Despite the obvious utility, there is no means to make decentralized payments on the  
12 iPhone. This is because of Apple’s control over every app installed—and installable—on iPhones through  
13 its App Store.

14 118. Since the device’s inception, Apple has required that all apps installed or installable on  
15 the iPhone be approved by Apple. Since 2008, Apple has exercised this control over the software that can  
16 run on iPhones through its App Store. Apple’s App Store is the only way to install an app on the iPhone,  
17 and only apps expressly approved by Apple are allowed on the App Store. Moreover, Apple can remove  
18 an app from the App Store at any time. The company’s control over what software can run on its iPhones  
19 is absolute, and is enforced at the operating system and indeed hardware level.

20 119. Apple specifically prohibits iPhone users from “side loading” apps, meaning loading them  
21 on iPhones without going through Apple, and the company has engineered hardware-level checks—  
22 placed in every modern iPhone—to enforce this prohibition.

23 120. Apple uses its complete control of what software can be installed on its iPhone to extract  
24 money from developers (and, ultimately, from users), demanding a 30% share of all purchases through  
25 the App Store—or purchases *made through* App Store-installed apps.

26 121. Apple aggressively enforces its exclusivity over application software on the iPhone by,  
27 among other things, prohibiting “jailbreaking” iPhones—modifying iPhone system software and/or  
28 hardware to allow apps to be sideloaded without using the App Store. Indeed, Apple considers any

1 attempt to do so a violation of its software license for the iOS and iPadOS operating systems. As Apple’s  
2 support page warns:

3 Apple strongly cautions against installing any software that modifies iOS.  
4 It is also important to note that unauthorized modification of iOS is a  
5 violation of the iOS and iPadOS Software License Agreement and because  
6 of this, Apple may deny service for an iPhone that has any unauthorized  
7 software installed.

8 122. Would be iPhone developers must undergo a process call “app review”—wherein a  
9 developer must submit all code, resources, and other material for a proposed iPhone app to Apple, which  
10 has a sole and opaque right of rejection—before an app is allowed on Apple’s App Store. If an app fails  
11 Apple’s app review, the app cannot be installed or run on any non-developer iPhone, anywhere.

12 123. The Apple Developer Program License Agreement requires app review not only when an  
13 app is submitted for the first time, but every time an app is updated or changed. And every time an app  
14 is launched on an iPhone (even after installation), Apple’s mobile operating system checks at runtime to  
15 make sure that the app has been expressly approved by Apple, enforcing a “digital signature” requirement.

16 124. Apple requires developers to follow the App Store Review Guidelines. Even after  
17 approval, apps that do not comply with the guidelines are removed by Apple—often without notice.

18 125. Apple exercises its removal power with full discretion. In 2019, Apple came under  
19 scrutiny for removing apps from the App Store that competed with Apple’s own applications. As  
20 TechCrunch reported on July 29, 2020. in the wake of an antitrust hearing before Congress:

21 Last year, Apple removed a number of screen time and parental control  
22 apps from its App Store, shortly after the company had released its own  
23 first-party screen time solutions with the launch of iOS 12. At today’s  
24 antitrust hearing, Apple CEO Tim Cook was questioned about the move,  
25 given the anti-competitive implications.

26 Shortly after Apple debuted its own Screen Time feature set, several third-  
27 party app makers suddenly saw their own screen time solutions come under  
28 increased App Store review. Many apps also saw their app updates rejected  
or their apps removed entirely. The impacted developers had used a range  
of methods to track screen time, as there was no official means to do so.  
This had included the use of background location, VPNs and MDM-based  
solutions, and sometimes a combination of methods.

Apple defended its decision at the time, saying the removals had put users’  
privacy and security at risk, given that they required access to a device’s  
location, app use, email accounts, camera permissions and more.

1 But lawmakers questioned Apple’s decision to suddenly seem to care about  
2 the user privacy threats coming from these apps—many of which had been  
3 on the market for years.

4 126. Apple also prevents developers from getting around its App Store guidelines with so-  
5 called web apps—applications that run through a browser—by carefully limiting the web browsers (and  
6 indeed, web browser technology) that are permitted to run in its mobile devices. Using its App Store  
7 review and approval process to micromanage the web browser technology permitted on its iPhone and  
8 iPad devices, Apple requires that all web browsers (including in-app browsers) on iOS devices use the  
9 WebKit rendering engine—developed by Apple—to display and execute webpages and web applications.

10 127. As a result, every app that accesses the web on an Apple iPhone—whether Apple’s  
11 proprietary Safari browser or some Apple-approved alternative—operates as a reskinned version of  
12 Apple’s Safari browser, which relies on WebKit to render webpages. This allows Apple to lock down its  
13 iPhones against applications that might seek to operate through a web browser as an alternative to Apple’s  
14 onerous, notoriously capricious App Approval process.

15 128. Software developers have balked at the restriction. As 9to5Mac reported on March 1,  
16 2022:

17 Apple has been facing multiple accusations of anti-competitive practices  
18 in recent years, and it seems that there’s more to come. This time, a group  
19 of developers has launched a project called “Open Web Advocacy” that  
20 challenges Apple to allow other browser engines on iOS.

21 The group wants developers to have access to the same features available  
22 in the iOS version of Safari. At the same time, it asks Apple to open up iOS  
23 to third-party browser engines.

24 For those unfamiliar, iOS relies on the WebKit engine, which not only  
25 powers Safari but all web content on Apple’s operating system. That’s  
26 because, unlike MacOS, iOS apps are required to use WebKit as their  
27 browser engine. In other words, every web browser or web app you see on  
28 iOS is basically Safari running underneath another “skin.”

129. Put simply, Apple leverages its App Store review process—and its total dominion over  
what software can executive on its mobile devices—to control not just what apps can be installed through  
the app store, but what web apps can operate on its iPhones, and how.

1           **B. Apple Agrees with other Mobile Peer-to-Peer Payment Apps to Keep Decentralized**  
2           **Payments Off of iPhones and iPads**

3           130. Apple, which is a horizontal competitor (through its Apple Cash product) with Venmo and  
4 Cash App, enters into developer agreements with its competitors that prevent the use of decentralized  
5 cryptocurrency transactions on iPhone.

6           131. Apple does so through its App Store Guideline 3.1.5, which states:

7           3.1.5 Cryptocurrencies:

8           (i) Wallets: Apps may facilitate virtual currency storage, provided they are  
9 offered by developers enrolled as an organization.

10           (ii) Mining: Apps may not mine for cryptocurrencies unless the processing  
11 is performed off device (e.g., cloud-based mining).

12           (iii) Exchanges: Apps may facilitate transactions or transmissions of  
13 cryptocurrency on an approved exchange, provided they are offered only  
14 in countries or regions where the app has appropriate licensing and  
15 permissions to provide a cryptocurrency exchange.

16           (iv) Initial Coin Offerings: Apps facilitating Initial Coin Offerings  
17 (“ICOs”), cryptocurrency futures trading, and other crypto-securities or  
18 quasi-securities trading must come from established banks, securities  
19 firms, futures commission merchants (“FCM”), or other approved financial  
20 institutions and must comply with all applicable law.

21           (v) Cryptocurrency apps may not offer currency for completing tasks, such  
22 as downloading other apps, encouraging other users to download, posting  
23 to social networks, etc.

24           132. Section 3.1.5(iii), in particular, is designed to prevent payment apps, such as Venmo and  
25 the Cash App, from implementing decentralized cryptocurrency transfers. All transfers must run through  
26 an intermediary, such as Coinbase, which maintains custody of the cryptocurrencies and handles transfers  
27 and purchases in exchange for fees.

28           133. Specifically, the provision is designed to prevent cryptocurrency stored on an iPhone  
wallet to be transferred from iPhone to iPhone without going through an intermediary.

          134. In conjunction with Apple’s other App Store guidelines, its App Review process, and its  
technological measures to prevent the installation or execution of non-approved applications—even web  
applications—on iPhones, Section 3.1.5 of Apple’s App Store Guidelines effectively prohibits apps from  
introducing or offering decentralized cryptocurrency transactions on iPhone.

1           135. Venmo, Cash App, and other mobile peer-to-peer payment providers have agreed—and  
2 agree—with Apple to restrict their mobile peer-to-peer payment offerings on iPhone in accordance with  
3 the above provision. Moreover, Apple imposes the same prohibition on any potential iOS Peer-to-Peer  
4 Payments Market entrant, preventing any new or existing competitor from offering decentralized peer-  
5 to-peer payments on American iPhones. This has had, and continues to have, the purpose and effect of  
6 preserving the horizontal agreement among Apple, PayPal (Venmo), Block/ Square (Cash App), and  
7 other iOS Peer-to-Peer Payments Market providers not to facilitate decentralized payments.

8           136. The effect of this horizontal agreement among iOS Peer-to-Peer Payments Market  
9 providers has been to rapidly and significantly inflate the fees charged by the agreeing parties, including  
10 by Apple Cash, Venmo, and Cash App.

11           137. Cash App, in particular, posed a threat of introducing decentralized peer-to-peer payments  
12 on iPhone absent an express agreement to the contrary. Indeed, Cash App was developed by a company  
13 called Square—which in December 2021 changed its name to Block as part of a large bet on  
14 cryptocurrencies.

15           138. Block’s CEO Jack Dorsey has been a zealous advocate of decentralized payments. As  
16 TechCrunch reported on December 1, 2021:

17                   The name Block is also a nod to the company’s growing interest in  
18                   blockchain technology and cryptocurrency. The existing Square Crypto  
19                   product will also be renamed to Spiral.

20           139. Despite Block’s focus on blockchain technology and its CEO’s zeal for Bitcoin and other  
21 decentralized cryptocurrencies, the company’s Cash App does not facilitate decentralized cryptocurrency  
22 transfers on iPhone.

23           140. It is quite evident why: Block has entered into an agreement with its horizontal competitor  
24 Apple not to introduce such a feature on iPhone, including in Block’s legacy Cash App.

25           141. No other iOS Peer-to-Peer Payments Market participant has offered a decentralized  
26 payment product or feature. Indeed, to date, no other significant iOS Peer-to-Peer Payments Market  
27 provider has even publicly attempted to introduce such a feature. This despite the fact that decentralized  
28



1 payment technology has matured, would have immediate demand, and would allow an iOS Peer-to-Peer  
2 Payments Market provider that introduced it to profitably undercut competitors on fees.

3 142. As with Cash App specifically, the reason the entire iOS Peer-to-Peer Payments Market  
4 has declined to offer such an obviously attractive, differentiable product—one seemingly purpose-built  
5 to disrupt an increasingly concentrated and fee-heavy iOS Peer-to-Peer Payments Market—is readily  
6 ascertainable: every participant in the iOS Peer-to-Peer Payments Market, including PayPal (Venmo) and  
7 Block (Cash App), has expressly agreed with their horizontal competitor Apple not to introduce such a  
8 product/feature.

9 143. This horizontal agreement to restrict product development and output in the iOS Peer-to-  
10 Peer Payments Market—and to exclude from the iPhone any would-be competitor that attempts to diverge  
11 or defect from the agreement—has allowed the market leaders, including PayPal, Block, and Apple itself,  
12 to repeatedly and significantly increase fees in their iOS Peer-to-Peer Payments Market applications.

### 13 **C. The Anticompetitive Agreements Have Excluded Potential Entrants**

14 144. Apple’s agreements with its competitors in the iOS Peer-to-Peer Payments Market,  
15 including with PayPal and Block, impose restrictions not just on existing competitors, but on potential  
16 entrants as well. A payment app that seeks to provide mobile peer-to-peer payments on iPhone *must* enter  
17 into a mirroring agreement with Apple to enter the market. There is literally no alternative—and Apple  
18 enforces this not merely through contractual restrictions, but through technological measures built into  
19 the iPhone itself.

20 145. Apple’s contractual prohibition on decentralized peer-to-peer payments within iPhone  
21 apps has prevented several potential entrants from competing with Apple Cash, Venmo, Cash App, and  
22 other iOS Peer-to-Peer Payment Market applications by offering decentralized peer-to-peer payments to  
23 iPhone users.

24 146. For example, in June 2023, Apple’s Apple Developer agreements prevented  
25 cryptocurrency wallet apps Zeus and Damus from providing decentralized payments on iOS and iPadOS  
26 devices. As Gadgets 360 reported on June 15, 2023:

27 Apple, despite having faced brutal criticism for maintaining stringent anti-  
28 crypto policies, has found itself in a spat with Web3 players again. Two

1 Bitcoin wallet providers—Zeus and Damus have called out the iPhone-  
 2 maker for restricting their operations on Apple’s App Store. While Apple  
 3 has given reasons behind its step, the wallet players argue that because of  
 4 Apple’s undecided stance on crypto, they are losing spot on the App Store,  
 5 that has clocked over 650 million average weekly users from around the  
 6 world.

7 Evan Kaloudis, the founder of Zeus digital wallet app took to Twitter to  
 8 share his woes with Apple earlier this week. Kaloudis shared a screenshot  
 9 that showed Apple’s ‘Guideline 3.1.5’, that addresses matters around  
 10 business, payments, and cryptocurrencies.

11 “Your app facilitates the transmission of a virtual currency, but was not  
 12 submitted by a corresponding exchange or recognized financial  
 13 institution,” Apple said in its notification to Zeus.



23 147. These crypto wallet apps, which sought to introduce decentralized peer-to-peer payment  
 24 functionality on iPhone, threatened the output-restricting agreement Apple had entered with its horizontal  
 25 competitors PayPal (Venmo) and Block (Cash App)—and with every other existing iOS Peer-to-Peer  
 26 Payment Market competitor. In doing so, they also threatened the Apple-led cartel’s profits from inflated,  
 27 repeatedly-increased transaction fees.

28 148. Damus, the other app excluded pursuant to Apple’s agreements, was backed by Block  
 CEO, Jack Dorsey. The app was a decentralized social network that allowed tipping. The problem for  
 Apple and its co-conspirator iOS Peer-to-Peer Payment Market apps was that Damus allowed  
 decentralized cryptocurrency transfers as part of a “tipping” feature.

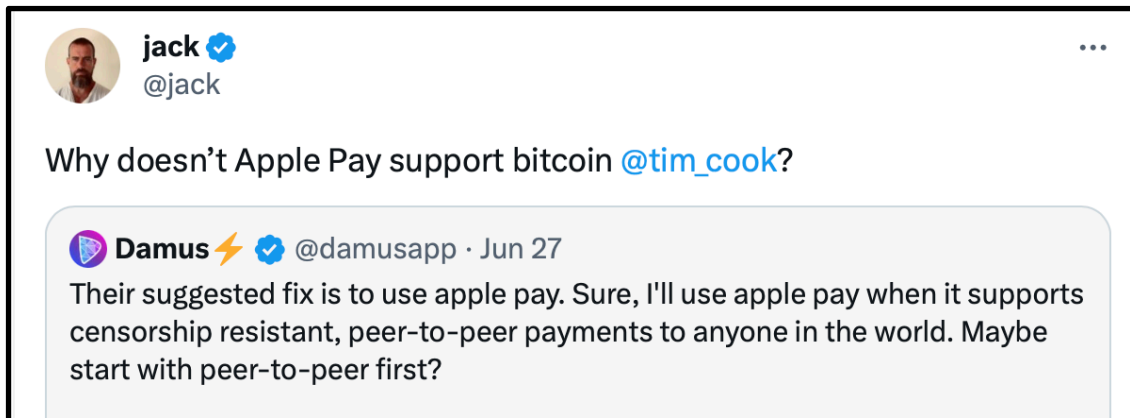
149. As Forbes reported on June 26, 2023:

1 Damus, a decentralized social networking app backed by Twitter co-  
2 founder Jack Dorsey featuring bitcoin transaction features, will be removed  
3 from the App Store over non-compliance of Apple’s payment guidelines  
4 after the tech giant followed through on threats to take down the app over  
5 a dispute around Damus’s tipping feature.

4 Key Facts

- 5 • Damus’s tipping feature allows users to trade bitcoin without  
6 involvement from other apps—a function that drew pushback from  
7 Apple, which takes a 30% fee for in-app purchases and said tips  
8 “connected to” digital content have to sue in-app purchase in  
9 accordance with its guidelines.
- 10 • Damus will appeal the decision, calling the guideline it’s based on  
11 “abused and misapplied,” arguing that no digital content is unlocked  
12 when users are tipped.
- 13 • The tipping feature could be used through posts and users’ profiles, but  
14 after Apple threatened to take down Damus earlier this month, the app  
15 limited the feature to profiles—a change it believed would make it  
16 compliant with Apple’s guidelines.

13 150. Dorsey took to Twitter (his own creation) to decry the injustice:



20 151. Tellingly, Apple’s suggestion to Damus was to use Apple’s mobile peer-to-peer payments  
21 product—Apple Cash—instead of the decentralized peer-to-peer payment technology it had designed,  
22 coded, and sought to implement in an already-shipping product.

23 152. Because of Apple’s agreements with all existing iOS Peer-to-Peer Payments Market  
24 providers—including PayPal (Venmo) and Block (Cash App)—as well as the Apple-imposed mirroring  
25 requirement on any potential entrant to the market, no existing or new entrant has to date been able to  
26 offer decentralized peer-to-peer payment functionality on iPhones or iPads.

1           153. By directly excluding this technologically mature, widely-demanded technology simply  
2 because of its disruptive potential, Apple and its co-conspirators have maintained supracompetitive prices  
3 in the iOS Peer-to-Peer Payments Market, including by raising fees repeatedly over the Class Period  
4 without competitive check.

5 **V. THE RELEVANT MARKET**

6           154. The relevant market is the United States iOS Peer-to-Peer Payments Market. The iOS  
7 Peer-to-Peer Payments Market consists of applications that run on Apple devices running the iOS  
8 operating system—namely, the Apple iPad and iPhone.

9 **A. The iOS Peer-to-Peer Payments Market Is a Distinct Submarket**

10           155. The iOS Peer-to-Peer Payments Market is a distinct submarket of the smartphone payment  
11 app market. Several relevant factors indicate that the iOS Peer-to-Peer Payments Market is distinct from  
12 other markets, including the overall market for smartphone payment apps.

13           156. *Industry and public sources recognize the iOS Peer-to-Peer Payments submarket as a*  
14 *separate economic entity, and iOS Peer-to-Peer Payments have peculiar characteristics and uses.* To  
15 begin with, industry and public sources recognize that the iOS Peer-to-Peer Payments Market is market is  
16 limited to apps that run on Apple’s mobile devices and are distributed through Apple’s App Store.

17           157. Apple’s iPhone is its flagship mobile device. It also manufactures and sells iPads, tablet  
18 devices that run apps similar to those that run on iPhone. Both types of devices have relatively small  
19 profiles and are powered by a rechargeable battery.

20           158. Apple designs and distributes a proprietary operating system, iOS, for its mobile devices.  
21 This operating system is designed for mobile applications, with a priority on power management and a  
22 design tailored for limited multitasking. On the iPad, Apple distributes a variant of iOS, called iPadOS,  
23 which Apple announced in June 2019. Apple uses technological measures, including cryptographic  
24 signatures baked into hardware in its iPhone and iPad devices, to require that these devices run the iOS  
25 operating system, and only the iOS operating system.

26           159. Unless a user has superuser access (sometimes called “root” access) to an Apple iPhone  
27 or iPad, she is unable to install or run apps other than through Apple’s App Store. Apple, however, locks  
28 down all its production iPhones and iPads, preventing users from accessing root functionality on their

1 Apple devices. As a result, consumers that have iPhones or iPads can use only one operating system  
2 (Apple’s iOS) and can install and run apps from only one source (Apple’s App Store).

3 160. Apple has leveraged its control over the apps that can run on its mobile devices into a  
4 lucrative business model, charging a tax on all apps sold on its App Store as well as on purchases made  
5 within those apps (so-called in-app purchases), including subscriptions.

6 161. Because Apple strictly controls the apps that run on its mobile devices, and its App Store  
7 is the sole gateway for almost every iPhone or iPad user to install mobile apps, payment apps that run on  
8 iOS and iPadOS do not run on non-Apple smartphones.

9 162. Public sources recognize this aspect of the market. Indeed, in June 2020, the United States  
10 House of Representatives Subcommittee on Antitrust, Commercial and Administrative Law of the  
11 Committee on the Judiciary issued a report—prepared after lengthy study of Apple and its industry,  
12 including by requesting documents and taking testimony—titled “Investigation of Competition in Digital  
13 Markets” (the “House Report”). The New York Times reported on the House Report findings regarding  
14 Apple on June 11, 2021, in an article titled “12 Accusations in the Damning House Report on Amazon,  
15 Apple, Facebook and Google”:

16 **Apple**

- 17 • Apple has a monopoly on the app marketplace on iPhones and iPads, enabling the company to take an excessive cut of app developers’ sales and “generate supra-normal profits.” Apple has charged a 30 percent commission on many app sales since it introduced the fee more than a decade ago, forcing many developers to raise prices for consumers or reduce investment in their apps.
- 18 • Apple has used its control over the App Store to punish rivals, including by ranking them lower in search results, restricting how they communicate with customers, and removing them outright from the store. Apple is the sole enforcer of sometimes opaque App Store rules, leaving developers few options to complain.
- 19 • Apple favors its own apps and services on its devices by pre-installing them and making them the default options for a variety of actions. For instance, when iPhone users click a link to a webpage, a song or an address, their devices will typically open Apple apps. Such an advantage, combined with the services’ deep integration into Apple’s software, making it difficult for third-party apps and services to compete.

1           163. As part of its agreements with developers, Apple limits the ability to transfer funds using  
2 decentralized cryptocurrency technology. Only apps approved by Apple are (or can be) distributed  
3 through the App Store, and Apple itself provides Apple Cash as a payment service on every iPhone and  
4 iPad it sells in the United States.

5           164. As recognized in the House Report, Apple’s rules are opaque. Apple does not disclose to  
6 consumers prior to purchase of their iPhones or iPads that it maintains agreements with competitors to  
7 restrict the technology used as part of payment apps—namely, apps that use or facilitate decentralized  
8 cryptocurrency transfers.

9           165. Apps available through other mobile application stores, such as Google’s Play Store,  
10 cannot be installed, loaded, or executed on Apple’s mobile devices. For at least this reason, apps that run  
11 on non-Apple mobile devices are not reasonably interchangeable with those that run on Apple’s mobile  
12 devices, iPhone and iPad.

13           166. As Lambdatest, an industry site, recognizes, Android apps, which are deployed as Android  
14 Package Kit (“APK”) files, are not interchangeable with iOS/iPhoneOS app package (“IPA”) files, which  
15 run on Apple iPhones and iPads:

16                   APK files are used on the android platform, while the iOS operating system  
17                   uses IPA files. Installing an APK on an iOS device is impossible as both  
18                   platforms are incompatible. . . .

19           167. Users are also unable to “sideload apps”—load apps directly on their iPhone or iPad  
20 without using the App Store—without “jailbreaking” their Apple mobile devices (*i.e.*, without breaking  
21 Apple’s multi-layered technological protections (and legal prohibitions) against obtaining root access to  
22 its mobile devices).

23           168. Put simply, the only apps that run on Apple’s mobile devices are those that run on iOS  
24 and iPadOS, and those apps must be approved by, and distributed through, Apple’s App Store.

25           169. Apple further entrenches its total dominion over what apps can run on its mobile devices  
26 by strictly controlling what web browser technology—including within apps—can be used on iPhones  
27 and iPads. As part of its Developer Agreement, Apple requires that all apps use Apple’s own browser  
28 engine, Webkit, to access the Internet. This means that every in-app browser—and every web browser

1 app, including Firefox for iOS and Chrome for iOS—on an Apple iPhone or iPad is in reality Apple’s  
2 Safari web browser.

3 170. As a result of Apple’s strict technological and contractual control of what apps—including  
4 web apps—can run on its iPhones and iPads, the relevant payments market is restricted to app developers  
5 that agree with Apple to abide by the company’s terms, including by agreeing not to use decentralized  
6 cryptocurrency technology to make payments.

7 171. Apple’s restrictions on browser technology further entrench this prohibition. Because  
8 cryptocurrency transfers require the use of JavaScript or other web-based libraries that must run on a  
9 device’s browser engine, Apple’s WebKit agreements with its developers, including its horizontal  
10 competitors, ensures that no browser in an iPhone or iPad, whether in a third-party app or elsewhere, can  
11 use decentralized cryptocurrency technology.

12 172. As Apple explains in Section 2.5.6 of its App Store Review Guidelines: “Apps that browse  
13 the web must use the appropriate WebKit framework and WebKit JavaScript.” The developers of Venmo,  
14 Cash App, and other iOS P2P Payment apps have all agreed with Apple to use WebKit, and only WebKit,  
15 for browser functionality on iOS and iPadOS.

16 173. Apple imposes no such restriction on its desktop and laptop computers. In fact, Apple’s  
17 Macintosh computers permit the installation of apps that provide decentralized payment transactions  
18 using cryptocurrencies.

19 174. As the maker of the Trust Wallet on iOS realized in May of 2020, Apple’s rules prohibit  
20 apps from even interacting with a cryptocurrency blockchain. Trust Wallet announced its removal from  
21 the App Store on its blog:

22 We had to remove the decentralized application (DApp) browser from  
23 Trust Wallet on iOS. This was required to comply with the new App Store  
24 Guidelines and to continue offering and improving our services on iOS.

25 175. Public and industry sources recognize Venmo, Cash App, and Apple’s Cash as horizontal  
26 competitors in the iOS Peer-to-Peer Payments Market. Indeed, these apps are often directly compared  
27 with each other by public sources and publications.  
28

176. Forbes.com, for example, published a comparison in a May 16, 2022 article titled, “Cash App vs. Venmo.” The article featured a table comparing the two products.

Cash App vs. Venmo at a Glance		
	Cash App	Venmo
<b>Platforms</b>	Android, iOS, web browser	Android, iOS, web browser
<b>Cost to open an account</b>	None	None
<b>Fees</b>	<ul style="list-style-type: none"> <li>• \$0 for sending money from a linked bank account, debit card or Venmo account balance</li> <li>• 3% fee for sending money via credit card</li> <li>• \$2 fee per ATM transaction (Cash App reimburses fees for up to three ATM withdrawals per 31-day period, up to \$7 per withdrawal, for users with at least \$300 in total direct deposits each month)</li> </ul>	<ul style="list-style-type: none"> <li>• \$0 for sending money from a linked bank account, debit card or Venmo account balance</li> <li>• 3% fee for sending money via credit card</li> <li>• \$2.50 fee per ATM transaction at ATMs with the Mastercard, PULSE, Cirrus or MoneyPass marks.</li> </ul>
<b>Transaction limits</b>	<ul style="list-style-type: none"> <li>• \$1,000 sending limit per 30-day period</li> <li>• \$1,000 receiving limit per 30-day period</li> <li>• Users can verify their account through Cash App to potentially access higher sending and receiving limits</li> </ul>	<ul style="list-style-type: none"> <li>• \$299.99 weekly spending limit for unverified accounts</li> <li>• Combined weekly spending limit of \$6,999.99, including Venmo Debit Card, merchant and P2P payments</li> <li>• \$4,999.99 weekly spending limit for P2P payments</li> </ul>
<b>Availability</b>	Available in the U.S. and U.K.	Available in the U.S.

177. When Apple’s iOS Peer-to-Peer Payment product was announced, the industry press recognized Apple as competing with Venmo and Cash. For example, CNN Money reported in a June 5, 2017 article titled, “Apple taking on Venmo with peer-to-peer payments”:

Apple is taking on Venmo and Square Cash with peer-to-peer payments.

At WWDC, Apple’s developer conference, Monday, Apple (AAPL) said Apple Pay is coming to Messages in iOS 11. Soon, you’ll be able to send fellow Apple users money through an app that’s integrated into iMessage, the default messaging app on Apple’s mobile devices.

178. As explained above, Zelle is not recognized as a comparable product to Venmo, Cash App, and Apple Cash, including because Zelle is a white label of bank ACH transfers. Indeed, Zelle directs users to their banks for use, and banks each implement Zelle as part of their own systems and applications. Moreover, the Zelle service is not implement through a self-contained app, like Venmo or Cash App, for customers of each of America’s biggest banks. It is implemented by each bank, through the bank’s own



1 app—and a bank customer trying to use the Zelle app to transfer money will be directed to their banking  
2 app, as illustrated earlier in this Complaint. Zelle also lacks many of the features of peer-to-peer apps,  
3 including sending money from a credit card or sending money to a peer outside of Zelle’s network of  
4 banks. Zelle additionally lacks fraud protections available through Cash App, Venmo, and Apple Cash.

5 179. **Unique production facilities.** iOS Peer-to-Peer Payment apps require unique production  
6 facilities. The apps themselves must be developed for the iOS platform. Developers are unable to write  
7 applications for iOS and other mobile platforms at once. Indeed, Apple requires that iOS apps be written  
8 in Apple’s own Swift programming language, and using Apple’s own XCode development environment.

9 180. Because iOS Peer-to-Peer Payment apps currently use decentralized cryptocurrencies,  
10 these apps require the ability to make transfers to and from bank accounts and credit cards. Doing so  
11 requires agreements with banks and credit card companies.

12 181. Rapid transfers through iOS Peer-to-Peer Payment apps require the extension of  
13 temporary credit while back-end transfers of funds are settled. This and fraud protection offered through  
14 these apps requires purpose-trained machine learning systems to evaluate temporary creditworthiness in  
15 real time and to identify fraudulent transactions; a trove and sources of relevant data to be fed to those  
16 machine learning systems; and a communication system designed to effectively contact users in real time  
17 to alert them of fraudulent transactions and credit requests.

18 182. Because funds can be rapidly transferred out of accounts, iOS Peer-to-Peer Payment apps  
19 must implement security measures, including encryption and two-factor authentication. These measures  
20 must comport with Apple’s Developer Agreement and App Guidelines and must fit within the technical  
21 constraints imposed by mobile devices, such as limited processing power and battery life available for  
22 encryption/decryption tasks.

23 183. **Distinct customers/consumers.** iOS Peer-to-Peer Payment Market customers are distinct  
24 from customers of other payment apps and services. As an initial matter, iOS Peer-to-Peer Payment  
25 Market customers are locked into the Apple ecosystem, including its App Store, and cannot install or use  
26 apps from other sources. Because of the significant investment required to purchase Apple mobile devices  
27 (*e.g.*, iPhone and iPad), and because of the ecosystem-dependent adjacent services Apple offers (*e.g.*,  
28

1 iCloud, iMessage, Apple Music, Apple Books, Apple Home, Apple Watch integrations, AirPlay, etc.),  
2 customers in the iOS Peer-to-Peer Payments Market suffer from high switching costs.

3 184. With respect to iOS Peer-to-Peer Payment apps themselves, these apps do not require that  
4 a sender or recipient have a bank account or have a bank account that is part of a network (like Zelle).

5 185. Customers of iOS Peer-to-Peer Payment apps are willing to pay fees for transactions rather  
6 than send cash through bank wires or ACH transfers. Timing constraints or the lack of access to a bank  
7 account by one of the parties to a peer-to-peer transaction do not make conventional means of transfers,  
8 such as checks or ACH transfers, reasonably interchangeable with peer-to-peer transfers performed on  
9 iOS Peer-to-Peer Payment apps.

10 186. ***Distinct prices and sensitivity to price changes.*** Mobile peer-to-peer payment apps charge  
11 fees when money is transferred quickly to or from a bank account from the app, and when money is sent  
12 from a credit card.

13 187. As explained above, Venmo, Cash App, and Apple Cash charge these fees, and despite  
14 price increases, these apps remain distinct from other means of sending money electronic from peer to  
15 peer, including means available on platforms other than iOS.

16 188. There has been no meaningful price check in the market, as Apple's agreements with  
17 Venmo, Cash App, and other iOS Peer-to-Peer Payment apps prevent the entrance of new competitors,  
18 and further restrain the features that can be offered marketwide, no matter how much iOS Peer-to-Peer  
19 Payment consumers might want them, or benefit from them (such as the availability of blockchain-  
20 mediated transactions in iOS Peer-to-Peer Payment apps). As such, the fees charged by iOS Peer-to-Peer  
21 Payment Market providers (including Venmo, Cash App, and Apple Cash) have increased repeatedly  
22 with no downward competitive pressure exerted upon them.

23 189. Venmo, Cash App, Apple Cash and other market participants in the iOS Peer-to-Peer  
24 Payments Market have not engaged in price competition to lower fees. Indeed, after Apple's entrance  
25 into the market, prices did not materially decrease (or indeed, decrease at all) on Venmo, CashApp, or  
26 elsewhere in the iOS Peer-to-Peer Payment Market.

27 190. Moreover, as a result of Apple's agreements with its horizontal competitors, including  
28 Venmo and Cash App, Apple is able to exclude new entrants, and indeed new features from existing

1 competitors, that seek to use valuable new technology, such as decentralized cryptocurrency technology,  
2 to facilitate transactions. For example, Apple’s agreements with its horizontal competitors in the iOS  
3 Peer-to-Peer Payments Market have resulted in the exclusion of apps such as Zeus and Damus that sought  
4 to use decentralized cryptocurrency technology, and have and continue to restrain existing competitors  
5 and potential new entrants that would seek to introduce such technology in existing or new iOS Peer-to-  
6 Peer Payment apps. This has resulted in the total exclusion from the iOS Peer-to-Peer Payments Market  
7 of applications and in-application technology/features that are mature, readily available, desired by  
8 customers, and would bring down prices and otherwise improve consumer welfare among customers in  
9 the iOS Peer-to-Peer Payments Market.

10 191. *Specialized vendors.* Specialized vendors exist to service and enhance the use of iOS Peer-  
11 to-Peer Payment apps and services. For example, the accounting company, QuickBooks provides support  
12 for integrating Venmo, including services that allow users to distribute and fulfill invoices using these  
13 apps. Websites, blogs, and consultants exist to help small businesses use Venmo and Cash App for  
14 marketing and payment support. For example, DIY Marketers publishes a webpage called, “How to use  
15 Venmo for Small Business Branding,” and United Capital Source offers “Cash App For Business: The  
16 Essential Guide” online. These sites discuss the importance and use of brand visibility and social  
17 connections with customers as part of small business marketing using Venmo and the benefits,  
18 drawbacks, and how-tos of marketing and integrating Cash App in a small business.

19 **B. Market Participants and Market Concentration**

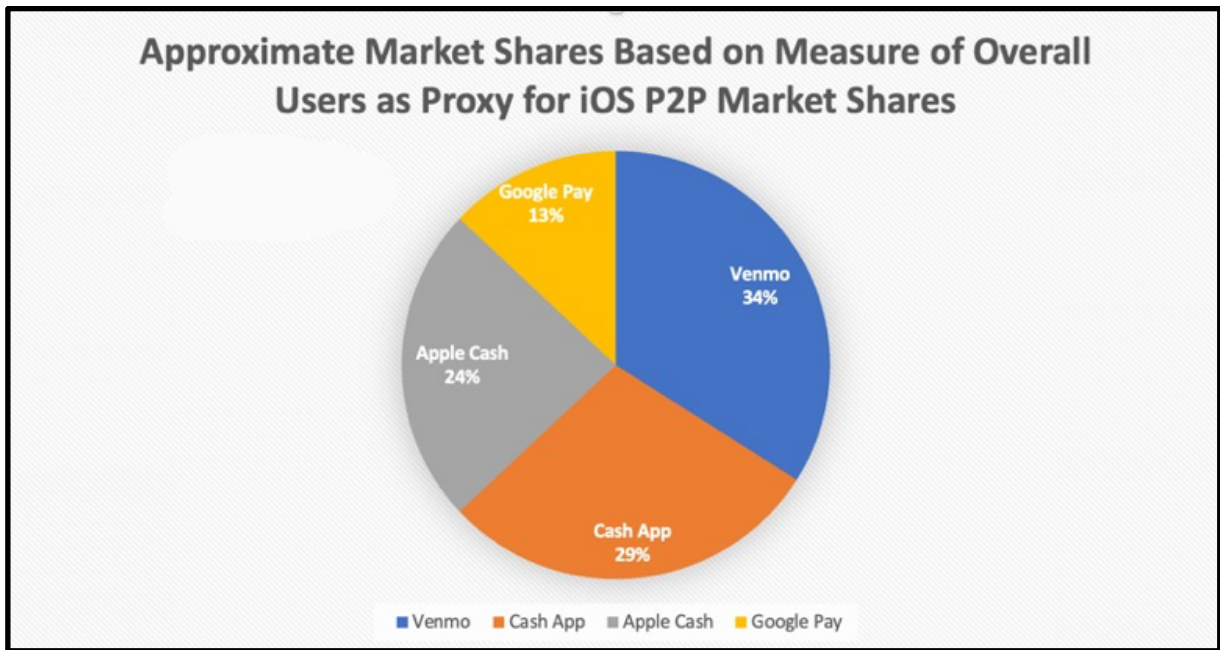
20 192. The iOS Peer-to-Peer Payments Market consists of several market participants. The  
21 primary market participants are PayPal’s Venmo, Block’s Cash App, Apple’s Apple Cash, and Google’s  
22 Google Pay.

23 193. Absent Apple’s anticompetitive agreements, iOS Peer-to-Peer Payment Market  
24 participants would include apps that allow decentralized peer-to-peer transfers. These apps are not,  
25 however, presently in the market.

26 194. The number of users for each app on iOS and the volume of transactions on iOS devices  
27 is not reasonably available without discovery. However, iOS Peer-to-Peer Payment Market shares can  
28 be approximated using the number of active users each service has across all platforms as a proxy. In

2023, Venmo had 62.8 million monthly active users (MAU); Cash App approximately 53 million MAU; Apple Cash had approximately 43.9 million MAU (though some use Apple Pay without Apple Cash); and Google Pay had 25.2 million MAU (without disaggregating iOS vs. Android users).

195. Using the total number of cross-platform users as a proxy, the relevant market shares are as follows: Venmo (39.9%), Cash App (28.6%), Apple Cash (23.7%), and Google Pay (13.6%). If disaggregated for iOS users, Google’s share is likely to be significantly less.



196. Based on the above figures, the Herfindahl-Hirschman Index (HHI) for this market is approximately 2725. The United States Department of Justice Horizontal Merger Guidelines classifies markets with HHIs above 1800 as highly concentrated. Thus, even without disaggregation for iOS, the iOS Peer-to-Peer Payments Market well exceeds the “highly concentrated” threshold. As noted above, disaggregating for iOS users would likely significantly decrease the Google Pay market share percentage, driving up the HHI even further than its already elevated 2725 in a near-three-firm oligopoly thanks to Apple’s agreements with its iOS Peer-to-Peer Payment Market competitors and its contractual restraints on would-be entrants.

**C. The Relevant Geographic Market**

197. The relevant geographic market is the United States. Mobile peer-to-peer payment apps and services designed for customers in the United States are not reasonably interchangeable with those

1 designed for customers outside of the United States. Indeed, even apps that are branded similarly must  
2 meet unique, bespoke regulatory requirements in the United States that are different from such  
3 requirements in other countries and geographic territories.

4 198. Because of differences in regulatory requirements, iOS Peer-to-Peer Payment apps and  
5 services must themselves restrict use of their U.S. services to users within the United States. For example,  
6 as Venmo’s page states:

7

## 8 Requirements

9

10 **What are the requirements for using Venmo?**

11 There are a few requirements for using Venmo, and additional products and services such as the  
12 Venmo Mastercard Debit Card and Teen Account may have additional eligibility criteria:

- 13 • You must be physically located in the United States
- 14 • You must have a U.S.-based cell phone that can send and receive text messages from short  
15 codes. This number can't be on file with another Venmo account.
- 16 • You must be at least 18 years old (or the age of majority in your state)
- 17 • Your Venmo app must be updated to version 7.38.2 or newer

18 199. Cash App likewise has U.S. territorial restrictions:

19

20 You must be a resident of the United States, at least 18 years and the  
21 age of majority in your State of residence, and you must register for  
22 an account (your “Account”) to use the Service. Certain features of  
23 the Service may only be available for use in the United States. Some  
24 features, such as the ability to send money to another Cash App  
25 customer with the balance in your Account, may be available only if  
26 you provide us with certain information about you and we are able to  
27 verify your identity. We verify your identity on our own behalf and to  
28 facilitate certain of our partners, including our banking partners, in  
meeting their own obligations.

200. Apple, for its part, maintains a localized version of the App Store for customers in the  
United States.

1           201. The geographical market is thus limited to United States users of iOS Peer-to-Peer  
2 Payment Market products.

3           **D. Market Power**

4           202. Apple's cartelized agreements with direct horizontal competitors, including PayPal  
5 (Venmo), Block (Cash App), and Google (Google Pay) imbues Apple with market power over the price  
6 of transactions and services in the iOS Peer-to-Peer Payments Market.

7           203. These agreements have allowed Apple and the cartel of leading iOS Peer-to-Peer Payment  
8 products, including Venmo and Cash App, to consistently raise prices without sacrificing significant  
9 market share. Moreover, there appears to be no price or feature competition among the cartel of leading  
10 iOS Peer-to-Peer Payment apps, including among Venmo, Cash App, and Apple Cash. These products,  
11 and the companies that develop them, maintain an oligopolistic structure and stable market shares—all  
12 while collectively increasing prices and transaction costs for iOS Peer-to-Peer Payment Market  
13 consumers.

14           204. Absent Apple's anticompetitive agreements, new apps with distinct, desirable features  
15 (e.g., the ability to make peer-to-peer payments through intermediated blockchain/cryptocurrency  
16 transactions) could enter the iOS Peer-to-Peer Payments Market, reducing prices—and/or existing  
17 competitors in the market could incorporate such desirable features into their existing products, similarly  
18 introducing downward price and upward feature competition in the cartelized iOS Peer-to-Peer Payments  
19 Market. But for the market power obtained from Apple's anticompetitive agreements, Apple and its co-  
20 conspirators could not sustainably raise prices, the oligopolistic market structure that currently prevails  
21 would become unstable, and competition on the merits would be the norm.

22           205. Apple's anticompetitive agreements also prevent members of the cartel from engaging in  
23 competition on the merits, including Block, which would incorporate decentralized cryptocurrency  
24 technology in the iOS Peer-to-Peer Payments Market (either in its existing Cash App, in a new iOS Peer-  
25 to-Peer Payments app, or both) but for Block's agreement with Apple restraining the features it can  
26 introduce on the iOS mobile platform (including through web technology). Indeed, Block's CEO and co-  
27 founder, Jack Dorsey, is responsible for attempted competitive entry by apps seeking to use decentralized  
28

1 cryptocurrency technology, such as Damus. Apple removed Damus’s app from the App Store when  
2 Dorsey’s company attempted to enter at scale using decentralized cryptocurrency technology.

3 **E. The App Store Barrier to Entry**

4 206. The iOS Peer-to-Peer Payments Market is protected by a powerful barrier to entry, which  
5 arises from Apple’s ability to control whether an app feature—whether native or browser-based—can be  
6 distributed on iPhones and iPads. As described throughout this Complaint, Apple uses technological  
7 measures and contractual restraints on developers to strictly control what mobile peer-to-peer payment  
8 apps can be installed on its iOS/iPadOS devices, and indeed to control the specific features available  
9 through those apps (including through in-app browser technology).

10 207. Moreover, the number and quality of apps available on Apple’s App Store increase the  
11 value of the iPhone and iPads Apple sells. The critical mass of apps reinforces Apple’s ability to control  
12 the App Store and its ability to sell devices locked into the App Store.

13 208. The result is the App Store Barrier to Entry (the “ASBE”), which arises from Apple’s  
14 control of the apps in the App Store; the critical mass of apps available on the App Store; Apple’s  
15 anticompetitive developer agreements restricting the features that can be introduced on apps distributed  
16 through the App Store (including its restraint against the introduction of decentralized cryptocurrency  
17 transfer features in iPhone and iPad apps); and Apple’s control over the browser engine run on its iOS  
18 and iPadOS devices.

19 209. The ASBE creates a moat around the iOS Peer-to-Peer Payments Market. Each mobile  
20 peer-to-peer payment app that agrees with Apple not to introduce otherwise desirable features like  
21 decentralized cryptocurrency technology into their iPhone/iPad products, and thereby is granted entry  
22 into Apple’s walled garden ecosystem, is protected from competition from new entrant apps (or improved  
23 legacy apps/services) that could leverage such technology to increase product quality, lower prices, and  
24 reduce overall costs in the iOS Peer-to-Peer Payment Market. And Apple itself, which operates one of  
25 the leading services in the iOS Peer-to-Peer Payment Market, is similarly prevented from such  
26 competition.

27 210. The result of this ASBE moat is that Apple and its cartel counterparts, including PayPal  
28 (Venmo), Block (Square Cash), and Google (Google Pay) are insulated from feature and price

1 competition and have been able to raise—and have raised—raise prices for transactions and services in  
2 the iOS Peer-to-Peer Payment Market without competitive check.

3 211. A new iOS Peer-to-Peer Payment app or service incorporating decentralized  
4 cryptocurrency technology, which could introduce price and feature competition into the cartelized, price-  
5 inflated existing market, cannot traverse the ASBE because Apple can bar the entrant from almost every  
6 iPhone and iPad in the United States. Similarly, an existing product (*e.g.*, Cash App) that seeks to  
7 incorporate restrained features such as decentralized cryptocurrency transfers in its iOS Peer-to-Peer  
8 Payment app cannot do so due to existing competitors' agreements with Apple and Apple's total control  
9 over its iOS and iPad application ecosystem. This same power allows Apple to bar any entrant or legacy  
10 competitor from using new and more efficient technology that threatens the iOS Peer-to-Peer Payment  
11 cartel—and the price premium and absence of feature competition that cartel members, including Apple  
12 itself, currently enjoy.

13 212. The ASBE has directly excluded several iOS Peer-to-Peer Payment apps that have  
14 attempted competitive entry using decentralized cryptocurrency technology, including Zeus and Damus.  
15 At the same time, it has directly restrained feature competition, including based on improvements in  
16 decentralized payment technology, among legacy and would-be new entrants in the iOS Peer-to-Peer  
17 Payment Market.

## 18 **VI. HARM TO COMPETITION**

19 213. The harm to competition resulting from Apple's anticompetitive agreements with its  
20 horizontal iOS Peer-to-Peer Payment Market competitors, including PayPal (Venmo), Block (Cash App),  
21 and Google (Google Pay), is straightforward.

22 214. To begin with, Apple's agreements with its direct iOS Peer-to-Peer Payment Market  
23 competitors strengthen the ASBE protecting the iOS Peer-to-Peer Payments Market, restraining cartel  
24 members from feature competition, including by prohibiting cartel members (and all would-be entrants)  
25 from incorporating decentralized cryptocurrency technology to provide more efficient and lower cost  
26 transactions. This prevents the introduction and/or development of a technological price check on inflated  
27 transaction and service prices in the iOS Peer-to-Peer Payment Market, and precludes beneficial feature  
28 competition in a stagnant, cartelized market. Consumers in the iOS Peer-to-Peer Payment Market are



1 injured as a result, paying transaction and service prices that are higher than they would be in a but-for  
2 world where Apple had not agreed with its horizontal competitors to restrain feature competition,  
3 including with respect to decentralized blockchain/cryptocurrency technology. Consumers in the iOS  
4 Peer-to-Peer Payment Market are injured by the higher prices caused by Apple's restraints, and are further  
5 injured by the absence of desirable features prohibited by Apple's restraints, such as the ability to perform  
6 faster and cheaper peer-to-peer transactions built upon decentralized blockchain/cryptocurrency through  
7 iOS Peer-to-Peer Payment apps and services.

8         215. Apple's agreements with its horizontal iOS Peer-to-Peer Payment Market competitors also  
9 eliminate the possibility of competitive entry, as a new entrant would not only face existing ASBE  
10 barriers, but cannot introduce product-differentiating features such as decentralized payment technology  
11 to provide a unique value proposition to iOS Peer-to-Peer Payment Market consumers. In short, Apple's  
12 restraints on feature competition in the iOS Peer-to-Peer Payment Market favor legacy products, and  
13 further seal off any possibility of new market entrance—or successful expansion within the existing  
14 market, including against Apple's own iOS Peer-to-Peer Payment product, Apple Cash.

15         216. Moreover, members of the iOS Peer-to-Peer Payment Market actively restrain feature  
16 introduction, expansion, and development in their own products to maintain their agreement with Apple,  
17 reducing product and feature choice across the market and impairing overall consumer welfare among  
18 iOS Peer-to-Peer Payment Market customers. Block, for example—the developer of Cash App—does  
19 not offer an iOS Peer-to-Peer Payment app or service that incorporates decentralized cryptocurrency  
20 technology because of its agreement with its horizontal competitor Apple, which operates Apple Cash.

21         217. In addition, Apple's agreements, coupled with the ASBE, have directly excluded would-  
22 be entrants to the iOS Peer-to-Peer Payment Market. For example, as explained above, Apple's  
23 agreements, coupled with its technological and contractual restrictions on app access to iPhone and iPad  
24 devices, have directly excluded iOS Peer-to-Peer Payment apps that sought to incorporate decentralized  
25 blockchain/cryptocurrency technology, including Zeus and Damus.

26         218. Apple's anticompetitive agreements with its horizontal iOS Peer-to-Peer Payment Market  
27 competitors have resulted in increased prices paid by iOS Peer-to-Peer Payment Market consumers,  
28 including users of Venmo and Cash App. As set forth above, Apple and members of the iOS Peer-to-Peer

1 Payment Market cartel have repeatedly raised prices for transactions and services with no competitive  
2 check. But for Apple’s anticompetitive agreements restraining feature competition and entry, new  
3 entrants would compete on the merits, including by introducing desirable features such as decentralized  
4 settlement technology, reducing prices. This competition would reduce prices not only in new-entrant  
5 apps offering currently-restrained features like decentralized cryptocurrency technology, but also in  
6 legacy apps like Cash App, Venmo, and Apple Cash, which would see prices driven down by competitive  
7 pressure from these new, feature-differentiated entrants (and would likely engage in feature competition  
8 as well, thus lowering prices and improving products marketwide).

9         219. Apple’s anticompetitive agreements also restrict the supply of apps and services  
10 available in the iOS Peer-to-Peer Payments Market. They function as a supply and output restraint on  
11 such products. Indeed, Apple’s anticompetitive agreements have already reduced the supply of  
12 competitive apps in the iOS Peer-to-Peer Payments Market, including by removing from the market actual  
13 entrants such as Damus and Zeus.

14         220. Apple’s agreements with horizontal competitors PayPal (Venmo), Block (Cash App), and  
15 Google (Google Pay) have also reduced the output of transactions in the iOS Peer-to-Peer Payments  
16 Market. Indeed, Layer 2 cryptocurrency technology now outpaces even credit cards in transaction speeds,  
17 yet Apple’s horizontal restraints on feature competition have directly prevented adoption of this  
18 technology, even as an alternative product feature, by any iOS Peer-to-Peer Payment Market entrant or  
19 existing participant.

20         221. The harm to competition resulting from Apple’s agreements well outweighs any  
21 procompetitive benefits. Indeed, Apple’s agreements impose restrictions that Apple does not impose on  
22 its Macintosh desktop and laptop computers. As such, Apple’s agreements are not narrowly tailored to  
23 any procompetitive purpose—they are far more restrictive than necessary.

24         222. Nor are Apple’s anticompetitive agreements required for the functionality or quality of the  
25 iOS Peer-to-Peer Payment products. New entrants (or existing competitors) could, absent Apple’s  
26 restraints, incorporate decentralized cryptocurrency technology into their mobile peer-to-peer payment  
27 apps and services while offering theft and fraud protection, extending credit, providing a clean and  
28 intuitive user experience, and complying with regulatory requirements. Indeed, this was (and remains)

1 the avowed desire of Jack Dorsey, Block’s founder, with the Damus app—which Apple blocked from the  
2 market. Apple’s restraints throttle feature competition across the iOS Peer-to-Peer Payment market,  
3 without specifically and narrowly advancing functionality or quality enhancement in the market.

4 **CLASS ACTION ALLEGATIONS**

5 223. The proposed class’s claims all derive directly from a course of conduct by Apple, and  
6 Apple has engaged in uniform and standardized conduct toward the proposed class. Apple did not  
7 materially differentiate in its actions or inactions toward members of the proposed class. The objective  
8 facts on these subjects are all the same for all proposed class members. Within each Claim for Relief  
9 asserted by the proposed class, the same legal standards govern. Accordingly, Plaintiffs bring this lawsuit  
10 as a class action on their own behalf and on behalf of all other persons similarly situated as members of  
11 the proposed class pursuant to Federal Rule of Civil Procedure 23.

12 224. This action may be brought and properly maintained as a class action because resolution  
13 of the questions it presents is one of a common or general interest, and of many persons, and also because  
14 the parties are numerous, and it is impracticable to bring them all before the court. Plaintiffs may sue for  
15 the benefit of all as representative parties pursuant to Federal Rule of Civil Procedure 23.

16 **The Nationwide Class**

17 225. Plaintiffs bring this action and seek to certify and maintain it as a class action under  
18 Federal Rule of Civil Procedure 23 on behalf of themselves and a class defined as follows:

19 All persons, including business associations, entities, and/or corporations,  
20 in the United States who paid fees through Venmo or Cash App from  
November 17, 2019 to the present (the “Class Period”).

21 226. Excluded from the nationwide class are Apple and its co-conspirators (including PayPal,  
22 Block, and Google), including their employees, officers, directors, legal representatives, heirs,  
23 successors, and wholly or partly owned subsidiaries or affiliates; and the judicial officers and their  
24 immediate family members and associated court staff assigned to this case.

1 **Numerosity and Ascertainability**

2 227. The members of the class are so numerous that a joinder of all members would be  
3 impracticable. Indeed, there are at least millions of class members that have paid anticompetitively  
4 inflated fees.

5 228. The class is ascertainable. The class definition identifies groups of unnamed plaintiffs by  
6 describing a set of common characteristics sufficient to allow a member of that group to self-identify as  
7 having a right to recover based on the description. Other than by direct notice, alternatively proper and  
8 sufficient notice of this action may be provided to the class members through notice disseminated by  
9 electronic means, through broadcast media, and published in newspapers or other publications. Moreover,  
10 Apple and its co-conspirators all possess customer contact information, including phone numbers, as well  
11 as home and e-mail addresses.

12 **Predominance of Common Issues**

13 229. A well-defined community of interest in questions of law or fact involving and affecting  
14 all members of the proposed class exists, and common questions of law or fact are substantially similar  
15 and predominate over questions that may affect only individual class members. This action is amenable  
16 to a classwide calculation of damages, or the establishment of fair and equitable formulae for determining  
17 and allocating damages, through expert testimony applicable to anyone in the proposed class.

18 230. The most significant questions of law and fact that will decide the litigation are questions  
19 common to the proposed class, or to definable categories or subclass thereof, and can be answered by the  
20 trier of fact in a consistent manner such that all those similarly situated are similarly treated in the  
21 litigation. The questions of law and fact common to the Plaintiffs and proposed class members, include,  
22 among others, the following:

- 23 a. Whether Apple’s Agreements are *per se* unlawful;
- 24 b. Whether Apple’s Agreements violate the Rule of Reason;
- 25 c. Whether the anticompetitive effects of Apple’s Agreements outweigh their procompetitive  
26 benefits, if any;
- 27 d. Whether the members of the proposed class are entitled to trebled damages, attorneys’ fees,  
28 costs, and other monetary relief under the antitrust laws; and

1 e. Whether the members of the proposed class are entitled to injunctive relief.

2 **Typicality**

3 231. Plaintiffs' claims are typical of the members of the proposed class. The evidence and the  
4 legal theories regarding Apple's alleged wrongful conduct are substantially the same for Plaintiffs and  
5 all of the proposed class members.

6 **Adequate Representation**

7 232. Plaintiffs will fairly and adequately protect the interests of the proposed class members.  
8 Plaintiffs have retained competent counsel experienced in antitrust and class action litigation to ensure  
9 such protection. Plaintiffs and their counsel intend to prosecute this action vigorously and have the  
10 financial resources to do so. Neither Plaintiffs nor their counsel have interests adverse to those of the  
11 proposed class.

12 **Superiority**

13 233. This action satisfies the requirements of Fed. R. Civ. P. 23(b)(2) because Apple has acted  
14 and refused to act on grounds generally applicable to the proposed class, thereby making appropriate final  
15 injunctive and/or corresponding declaratory relief with respect to the proposed class as a whole.

16 234. This action satisfies the requirements of Fed. R. Civ. P. 23(b)(3) because a class action is  
17 superior to other available methods for the fair and efficient adjudication of this controversy. The  
18 common questions of law and fact regarding Apple's conduct and responsibility predominate over any  
19 question affecting only individual proposed class members.

20 235. Because the damages suffered by each individual member of the proposed class may be  
21 relatively small, the expense and burden of individual litigation would make it very difficult or impossible  
22 for individual class members to redress the wrongs done to each of them individually, such that most or  
23 all class members would have no rational economic interest in individually controlling the prosecution  
24 of specific actions, and the burden imposed on the judicial system by individual litigation by even a small  
25 fraction of the class would be enormous, making class adjudication the superior alternative under Fed. R.  
26 Civ. P. 23(b)(3)(A).

1           236. The conduct of this action as a class action presents far fewer management difficulties, far  
2 better conserves judicial resources and the parties' resources, and far more effectively protects the rights  
3 of each proposed class member than would piecemeal litigation. Compared to the expense, burdens,  
4 inconsistencies, economic infeasibility, and inefficiencies of individualized litigation, the challenge of  
5 managing this action as a class action are substantially outweighed by the benefits to the legitimate  
6 interests of the parties, the court, and the public of class treatment in this Court, making class adjudication  
7 superior to other alternatives, under Fed. R. Civ. P. 23(b)(3)(D).

8           237. Plaintiffs are not aware of any obstacles likely to be encountered in the management of  
9 this action that would preclude its maintenance as a class action. Rule 23 provides the court with authority  
10 and flexibility to maximize the efficiencies and benefits of the class mechanism and reduce management  
11 challenges. The Court may, on motion of Plaintiffs or on its own determination, certify nationwide,  
12 statewide, and/or multistate classes for claims sharing common legal questions; utilize the provisions of  
13 Rule 23(c)(4) to certify any particular claims, issues, or common questions of fact or law for classwide  
14 adjudication; certify and adjudicate bellwether class claims; and utilize Rule 23(c)(5) to divide any class  
15 into subclasses.

#### 16                               **REALLEGATION AND INCORPORATION BY REFERENCE**

17           238. Plaintiffs reallege and incorporate by reference all the preceding paragraphs and  
18 allegations of this Complaint, as though fully set forth in each of the following Claims for Relief asserted  
19 on behalf of the class.

#### 20                               **CLAIMS FOR RELIEF**

##### 21                                       **COUNT ONE:**

22                                       **(on behalf of Plaintiffs and the Nationwide Class)**

##### 23                                       **Violation of Section 1 of the Sherman Act, 15 U.S.C. § 1**

24           239. Plaintiffs bring this count against Apple on behalf of themselves and the putative  
25 Nationwide Class under Section 1 of the Sherman Act.

26           240. Apple has entered into anticompetitive agreements with direct horizontal competitors,  
27 including PayPal (Venmo), Block (Cash App), and Google (Google Pay) that restrict each party's ability  
28 to compete on the merits, including through restrictions on incorporating decentralized cryptocurrency  
technology to facilitate peer-to-peer mobile payments. These agreements have the purpose and effect of

1 restricting feature competition and reducing supply and output in the United States iOS Peer-to-Peer  
2 Payments Market.

3 241. Apple's agreements, and its requirement that a developer enter into such an agreement  
4 with Apple as a condition of installing and running a mobile peer-to-peer product on Apple iPhones and  
5 iPads, have directly excluded—and continue to exclude—new entrants in the iOS Peer-to-Peer Payments  
6 Market that seek to introduce feature competition and improved transaction throughput by relying on  
7 restricted-by-Apple technologies—*e.g.*, decentralized cryptocurrency technology. As such, Apple's  
8 agreements prevent the entry of new rivals that could engender feature competition and a price check in  
9 the iOS Peer-to-Peer Payments Market, and ultimately restrict the supply and output of products in that  
10 market.

11 242. Moreover, Apple's agreements place identical, mirroring restrictions on the features and  
12 technology that can be implemented by existing competitors in the iOS Peer-to-Peer Payments Market,  
13 including Apple's horizontal competitors PayPal (Venmo), Block (Cash App), and Google (Google Pay),  
14 which directly compete with Apple's Apple Cash product in the iOS Peer-to-Peer Payments Market.  
15 These agreements have the purpose and effect of preventing Apple's horizontal competitors from  
16 introducing desired, beneficial features and technologies—for example, decentralized cryptocurrency  
17 technology—in iOS Peer-to-Peer Payments products to improve feature competition, consumer choice,  
18 transaction throughput, and to lower prices in the iOS Peer-to-Peer Payments Market, including by re-  
19 introducing meaningful competition in a cartelized market that has been held technologically stagnant by  
20 Apple's agreements with its horizontal competitors and the requirement of a mirrored agreement with  
21 Apple to enter the iOS Peer-to-Peer Payment Market.

22 243. Because Apple's Cash product directly and horizontally competes with companies that  
23 have agreed not to develop iOS Peer-to-Peer Payment products (whether as new apps or services, or as a  
24 feature expansion of existing apps or services, such as Venmo or Cash App) that use restricted-by-Apple  
25 technologies, including decentralized cryptocurrency technology, and these agreements restrict output in  
26 the iOS Peer-to-Peer Payment Market where Apple and these companies horizontally compete, the  
27 agreements are *per se* unlawful.  
28

1           244. However, even if evaluated under the rule of reason, Apple’s agreements restricting entry  
2 and competition in the iOS Peer-to-Peer Payment market are anticompetitive and unlawful. To begin  
3 with, the agreements harm competition by excluding entry, strengthening the ASBE, reducing supply and  
4 output of products in the iOS Peer-to-Peer Payment Market, increasing prices for consumers in that  
5 market, reducing consumer choice and feature competition in the iOS Peer-to-Peer Payment Market,  
6 diminishing quality of the products and services in that market, reducing efficiency, and increasing  
7 transaction costs.

8           245. There are no procompetitive justifications for Apple’s challenged agreements. Apple’s  
9 ban of products relying on, or using, decentralized cryptocurrency technology to facilitate iOS peer-to-  
10 peer payments is not narrowly tailored to any reasonable purpose, nor are the agreements required for the  
11 functionality of any app or service in the product market. Indeed, Apple imposes no such constraints on  
12 its Macintosh computers.

13           246. Moreover, new entrant iOS Peer-to-Peer Payment apps—or redesigned legacy iOS Peer-  
14 to-Peer Payment Apps—incorporating decentralized cryptocurrency technology can and would provide  
15 fraud and theft protection, credit pending settlement, a clean and appealing user experience, and rapid  
16 transfers. This is, indeed, what Block’s Jack Dorsey has publicly sought to roll out on iPhones and iPads,  
17 reintroducing feature competition, product differentiation, and technology-driven price competition into  
18 a stagnant and price-inflated market in which Apple itself is a legacy competitor. Apple’s agreements  
19 with its horizontal competitors are in no way necessary to these functions and features, which are a staple  
20 of products in the iOS Peer-to-Peer Payment Market, and would be an important part of any new or  
21 redesigned product incorporating decentralized cryptocurrency technology or another Apple-restricted  
22 feature to improve throughput, efficiency, and consumer choice, and ultimately lower transaction prices,  
23 in the iOS Peer-to-Peer Payment Market. The anticompetitive effects of Apple’s challenged agreements  
24 plainly outweigh their procompetitive benefits—if there are any at all.

25           247. Plaintiffs and proposed class members have been and continue to be injured by the  
26 anticompetitive effects of Apple’s agreements, including by paying fees to Venmo and Cash App that  
27 were and remain inflated by Apple’s agreements with the companies that own and operate those apps and  
28 ASBE restricting entry by new competitors in the iOS Peer-to-Peer Payments Market.





- 1 A. Determine that this action may be maintained as a class action pursuant to Rules 23(a),  
2 (b)(2), and/or (c)(4) of the Federal Rules of Civil Procedure, and direct that reasonable  
3 notice of this action, as provided by Rule 23(c)(2), be given to the proposed class, and  
4 declare Plaintiffs as the representatives of the proposed class;
- 5 B. Enter a judgment against Apple in favor of Plaintiffs and the proposed class;
- 6 C. Grant permanent injunctive relief to remedy the ongoing effects of Apple’s unlawful and  
7 anticompetitive conduct;
- 8 D. Award Plaintiffs and the proposed class actual and/or trebled damages;
- 9 E. Award Plaintiffs and the proposed class their costs of suit, including reasonable attorney  
10 fees as provided by law; and
- 11 F. Award such further and additional relief as the case may require and the Court may deem  
12 just and proper under the circumstances.

13 **JURY DEMAND**

14 Plaintiffs demand a trial by jury on all claims so triable as a matter of right.

15 Dated: November 17, 2023

16 Respectfully submitted,

17 **BATHAEE DUNNE LLP**

18 /s/ Brian J. Dunne

19 Brian J. Dunne (CA 275689)  
20 bdunne@bathaeedunne.com  
21 Edward M. Grauman (*p.h.v.* to be sought)  
22 egrauman@bathaeedunne.com  
23 901 South MoPac Expressway  
24 Barton Oaks Plaza I, Suite 300  
25 Austin, TX 78746  
26 Tel.: (213) 462-2772

18 /s/ Yavar Bathaee

19 Yavar Bathaee (CA 282388)  
20 yavar@bathaeedunne.com  
21 Andrew C. Wolinsky (CA 345965)  
22 awolinsky@bathaeedunne.com  
23 445 Park Avenue, 9th Floor  
24 New York, NY 10022  
25 Tel.: (332) 322-8835

26 *Attorneys for Plaintiffs and the Proposed Class*